

NEFRC

EXECUTIVE COMMITTEE MEETING



Northeast Florida Regional Council
Hybrid Meeting
Virtual & In-Person



📍 40 East Adams St., Ste 320, Jacksonville, FL 32202
📞 Phone: (904)-279-0880
🌐 www.nefrc.org
✉ info@nefrc.org




Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: MARCH 26, 2024

TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE

FROM: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 





RE: APRIL 3, 2025 PRELIMINARY AGENDA

The next Northeast Florida Regional Council Executive Committee meeting will be held on **Thursday, April 3, 2025**. This will be held in person and virtually at the Northeast Florida Regional Council, **Jessie Ball DuPont Center, 40 East Adams Street – Room 318**, Jacksonville, FL 32202.

Zoom Link: <https://nefrc-org.zoom.us/j/87499770491>
Meeting ID: 874 9977 0491





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Northeast Florida Regional Council

EXECUTIVE COMMITTEE

PRELIMINARY **A G E N D A**

**40 East Adam Street, Room 318
Jacksonville, FL 32202**

**THURSDAY, APRIL 3, 2025
10:00 a.m.**

**(ADDED OR MODIFIED ITEMS IN BOLD)
(*Denotes Action Required)**

TAB

1. Call to Order
2. Roll Call – President Renninger
3. Pledge of Allegiance and Invocation – President Renninger
4. Welcome – President Renninger
5. Invitation to Speak – President Renninger

Members of the public are welcome and encouraged to speak on any item brought before the Council. The public will be recognized during public comments.





***6. Consent Agenda**

- | | |
|--|---|
| A. August 15, 2024 Draft Meeting Minutes | 1 |
| B. Comprehensive Plan Amendment Reviews | 2 |
| • Town of Orange Park Transmitted Amendment 25-1ER | |
| • City of Jacksonville Adopted Amendment 24-6ESR | |
| • Nassau County Transmitted Amendment 25-1DRI | |

7. Other Reports/Action Items

- | | |
|--|---|
| * A. February 2025 Financial Report – Ms. Starling | 3 |
|--|---|



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- * B. Flagler County TD Community Transportation Coordinator Recommendation
 - Ms. Jones 4
- * C. Resolution 2025-06: Water Conservation Month – Ms. Payne 5
- * D. Request For Quote (RFQ) for Purchase of Disaster Stretchers for Hospitals
 - Ms. Wilsey 6
- * E. Purchase of Emergency Evacuation Equipment for Long-Term Care Facilities
 - Ms. Wilsey 7
- F. NEFRC Workplan: Solid Waste Discussion – Ms. Payne 8
- G. Legislative Issue Discussion – Ms. Payne
- 8. Public Comment – LIMITED TO 3 MINUTES PER SPEAKER
- 9. Local & Regional Issues Discussion – President Renninger
- 10. Chief Executive Officer’s Report – Ms. Payne
- 11. Upcoming Meetings/Events:
 - **Apr. 3, 2025 – NEFRC Executive Committee Meeting**
 - Apr. 10, 2025 – Department of Health-Flagler Point of Dispensing Tabletop Exercise
 - Apr. 16, 2025 – Northeast Florida Healthcare Coalition Board Meeting
 - Apr. 22, 2025 – Department of Health-Flagler Full Scale Point of Dispensing Exercise
 - Apr. 23, 2025 – North Central Healthcare Coalition Board Meeting
 - Apr. 24, 2025 – Center for Independent Living of North Central Florida Emergency Preparedness Expo, Putnam County
 - Apr. 29, 2025 – St. Johns County Hurricane Exercise, St. Johns County
 - Apr. 30, 2025 – Regional Leadership Academy, Nassau County
 - May 1, 2025 – NEFRC PBF Committee & Board of Directors Meeting
 - May 1, 2025 – Transportation Disadvantaged LCB Meeting, Duval County
 - May 8, 2025 – Coalition Medical Surge Exercise (MRSE)
 - May 13, 2025 – Transportation Disadvantaged LCB Meeting, St. Johns County
 - May 14, 2025 – Transportation Disadvantaged LCB Meeting, Flagler County



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Upcoming Meetings/Events (*Continued*):

- May 15, 2025 – Transportation Disadvantaged LCB Meeting, Baker County
- May 15, 2025 – Transportation Disadvantaged LCB Meeting, Nassau County
- May 19, 2025 – Transportation Disadvantaged LCB Meeting, Putnam County
- May 19, 2025 – Transportation Disadvantaged LCB Meeting, Clay County
- May 21, 2025 – Northeast Florida Healthcare Coalition Board Meeting
- May 28, 2025 – North Central Healthcare Coalition Board Meeting

12. Next Executive Committee Meeting: **August 7, 2025**

13. Adjournment

(*Denotes Action Required)

Agenda

Item

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NORTHEAST FLORIDA REGIONAL COUNCIL
Executive Committee Meeting
August 15, 2024

MINUTES

The Northeast Florida Regional Council's Executive Committee held meeting on Thursday, August 15, 2024 at 9:48 a.m., at the Jessie Ball DuPont Center, 40 E. Adams Street, Jacksonville, FL 32202.

President Whitehurst called the meeting to order with the following members present, representing a quorum:

BAKER	Mr. Register
CLAY	Commissioner Renninger
DUVAL	Councilmember Amaro
FLAGLER	Commissioner Sullivan (Virtual)
NASSAU	Commissioner Martin
PUTNAM	Commissioner Harvey
ST. JOHNS	Commissioner Whitehurst

Staff Present: Eric Anderson, Robert Jordan, Tyler Nolen, Elizabeth Payne, Donna Starling, Kenajawa Woody, and Sheron Forde.

INVITATION TO SPEAK

President Whitehurst welcomed everyone to the meeting and stated that members of the public are welcome to speak on any item before the Board.

*CONSENT AGENDA

President Whitehurst called for a motion on the consent agenda. Commissioner Harvey motioned to approve the consent agenda; seconded by Councilmember Amaro. Motion carried.

OTHER REPORTS/ACTION ITEMS

*May 2024 Financial Report

Ms. Starling stated that the Council posted a net income of \$11,759 for the month of May 2024 with a year-to-date net income of \$91,660.

President Whitehurst called for a motion. Mr. Register moved approval of the May 2024 Financial Report; seconded by Commissioner Harvey. Motion carried.

*June 2024 Financial Report

Ms. Starling stated that the Council posted a net income of \$13,670 for the month of June 2024

with a year-to-date net income of \$105,330. It was noted that the Council's moving expenses will be reflected in the July financial report and will decrease income in the next few months. Additionally, as previously approved, staff bonuses will be reflected in the financial reports. However, the Council will still be in good standing financially. A brief discussion followed.

President Whitehurst called for a motion. Commissioner Harvey moved approval of the June 2024 Financial Report; seconded by Commissioner Martin. Motion carried.

FY 2022-23 Return On Investment (ROI) Summaries & Talking Points

Ms. Payne presented, and provided an overview of, the Regional Council's Return on Investment for each County. The ROIs reflects a 2-year summary, with the bulleted items identifying projects completed for each County. Ms. Payne stated that she works to meet with each County's Board of County Commission Chairs, the County Managers, and as many of the City of Jacksonville's City Councilmembers as possible to share this information. Discussion followed.

Ecotourism & Trails Update

Mr. Anderson provided an update on the activities of the Ecotourism & Trails Steering Committee, which meets next on August 26th. Staff received communication from the National Park Service stating that they are in the process of staffing projects for assistance. He highlighted seven key areas of the Regional Work Plan's actions and strategies: Trail Signage; Consensus on a Regional Brand; Trail Town Designations through FDEP; Funding Opportunities; Youth Stewardship Program; GIS Mapping, Storyboards, and Website; Consensus on Future Trail Locations – Integrates Overland and Blue Trails, and NEFRC Local Assistance. A brief discussion followed.

*CEO Evaluation Review

Mr. Register provided an overview of the CEO evaluation results and stated that overall, it was a strong review of Ms. Payne's performance, and ultimately the performance of the Council. He reminded the Members of the recently approved budget which included a two percent cost of living increase across the board, and up to a two percent in merit increases. During a recent conversation with Ms. Payne, she indicated that she would happily forego any merit increase for herself, leaving that in the pool for distribution to staff.

Mr. Register made a motion that the Executive Committee approve the two percent cost of living for Ms. Payne; seconded by Commissioner Martin. Discussion followed.

After discussion, the motion passed unanimously.

Public Comment

None.

Local and Regional Discussions

Clay County – The County contracted with the same trash collection provider as St. Johns County with a start date of October 1st, working to avoid the same challenges. The County is going to a no budgetary process for non-profit funding, it is being replaced with an application process.

Flagler County – The Army Corp Beach Restoration project is happening this weekend.

Nassau County – The County also utilizes the application process to fund non-profits.

Putnam County – The County recently approved planned unit development of 580 D.R. Horton homes in the East Palatka area.

Duval County – City Council recently approved the lease/renovation of the Stadium. Working on the \$94 million Community Benefits Agreement package.

St. Johns County – the County is working with FCC, the trash collection provider, on their challenges in providing the services they were contracted to do.

CEO Report

Ms. Payne informed the Members that the match of \$29,000 for a Civic Spark Fellow; a program that would have allowed the Council to have someone work in our office on resiliency, has been withdrawn. While we did receive communication that we were selected and they were working to select someone for the position, their federal funding fell through, and a decision was made to not expand into Florida.

Ms. Payne reminded the Members that in September, the Personnel, Budget & Finance Committee will make nominations for the Board Officers for consideration by the full Board. The newly appointed Board Officers will be installed at the October meeting that will be held in Clay County.

The Council will host a ‘soft’ opening for the full Board following the September meeting in the office. However, there will be an official Open House in November, following the meetings. A save the date will be provided at the September meeting.

Ms. Payne shared a video that spotlighted the significant work the Regional Council has done with this year’s JEA Hurricane exercise; recognized by the JEA Board Chair, Joe DiSalvo.

New Business

Mr. Register shared information that Florida Commerce announced that the Governor has awarded 25 Tech Assistance Grants today; one of them is to the NEFRC for \$44,000 to provide recommendations that will support the expansion of small shrimping businesses. He stated two were awarded to Putnam County as well.

Next Meeting Date

The next regular meeting is scheduled for Thursday, December 5, 2024.

Adjournment

The meeting was adjourned at 11:09 a.m.

Jim Renninger
President

Elizabeth Payne
Chief Executive Officer

Agenda

Item

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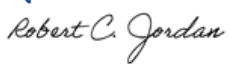


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BRINGING COMMUNITIES TOGETHER

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MEMORANDUM

DATE: MARCH 26, 2025
TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE
THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 
FROM: ROBERT JORDAN, SENIOR REGIONAL PLANNER 
RE: LOCAL GOVERNMENT COMPREHENSIVE PLAN AMENDMENT REVIEWS

Pursuant to Section 163.3184, Florida Statutes, Council review of transmitted and adopted amendments to local government comprehensive plans is limited to adverse effects on regional resources and facilities identified in the Strategic Regional Policy Plan (SRPP). The review is also limited to extra-jurisdictional impacts that are inconsistent with the comprehensive plan of any local government within the Region. Pursuant to Section 163.3184, Florida Statutes, a written report with an impact evaluation should be provided to the local government and the State land planning agency (Florida Commerce) within 30 calendar days of receipt (of the amendment).

A regional map of the listed amendments is provided on the next page, and the site-specific maps and policy texts are provided in the appendix herein. Upon approval of this report by the Northeast Florida Regional Council (NEFRC) Executive Committee for transmittal to the State land planning agency, a copy will be provided to the respective local government.

Recommendation

Staff respectfully recommend the NEFRC Executive Committee approve the staff review reports for the Town of Orange Park Transmitted Amendment 25-1ER and the Nassau County Transmitted Amendment 25-1DRI.

Staff also recommend the NEFRC Executive Committee find the City of Jacksonville Adopted Amendment 24-6ESR consistent with the Strategic Regional Policy Plan.

REGIONAL MAP OF AMENDMENT LOCATION SITES

April 2025 Executive Committee Review- Comprehensive Plan Amendments



Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Town of Orange Park 25-1ER	1	X		Clay	4-4-2025	EAR Based Amendment

- **Type:** Text
- **Issue:** The proposed Comprehensive Plan Amendment Package is part of the Town’s Evaluation and Appraisal Review (EAR) Process and was submitted through the State Coordinated Review Process.
- **Background:** Some of the major EAR updates to the Town’s Comprehensive Plan include the following;
 1. Modifications to Policy 1.1.5. in the Future Land Use Element, stating that mixed uses within the Interstate Impact Area may have a maximum building height of six levels or 75 feet.
 2. Proposed Policy 1.1.12 addressing residential density bonuses for mixed-use development projects on a point system.
 3. Proposed Objective 2.7. and associated policies addressing the Complete Streets approach to roadway design and safety. Complete streets are a multimodal approach that considers all users of transportation infrastructure. ¹
 4. A proposed Property Rights Element.

Please see Exhibits 1-4 in the Appendix for additional information.

- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

¹ U.S. Library of Congress. Congressional Research Service. *Complete Streets: A Primer*, by Jennifer J. Marshall. [P.L. 117-58](#) 2024.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 24-6ESR	2		X	Duval	4-4-2025	Ordinance 2025-003-E

- **Type:** Future Land Use
- **Issue:** This adopted amendment changed the future land use for approximately 71.76 acres from Multi-Use (MU) pursuant to Future Land Use Element (FLUE) SSP 4.3.6. and Community General Commercial (CGC) to Residential-Professional-Institutional (RPI). The applicant intends for an infill redevelopment project to allow for a mix of uses under the RPI land use category.
- **Background:** The approximately 71.76 acres subject site is part of the built-out Freedom Commerce Center Development of Regional Impact (DRI) and is currently developed with office and parking uses. The site is located in the Suburban Development Area, the Southeast Planning District and is located south of Baymeadows Road, Freedom Commerce Parkway, Dix Ellis Trail, Prominence Parkway, Liberty Ridge Drive, and Freedom Commerce Trail. Baymeadows Road is a minor arterial roadway while the other roadways that are part of the site are unclassified.

Approximately 17 acres of the subject site were classified in the MU land use category pursuant to FLUE Policy 4.3.6 for the Freedom Commerce Center DRI. The Freedom Commerce Center DRI has passed the DRI buildout date of December 15, 2023. The DRI will expire in 2026. Any impacts from new development on the property are subject to the Mobility Fee System.

The part of the subject site that was designated MU includes a portion of Prominence Parkway that is an internal roadway of the site and did not utilize the entitlements that were part of FLUE Policy 4.3.6., therefore, this land use application did not make changes to FLUE Policy 4.3.6 as it continues to apply to the remainder of the MU areas that were not part of the land use amendment site.

The remainder of the site, 54.74 acres, was in the CGC land use category. The applicant proposed that the entire site, 71.76 acres, be amended to the RPI land use category. This is the adoption round of the large scale land use amendment. The companion Planned Unit Development (PUD) rezoning is running concurrently with this application with Ordinance 2025-004. Please see Exhibits 5 and 6 in the Appendix for additional information.

- **Impacts:** The subject site is accessible from Baymeadows Road, a Florida Department of Transportation (FDOT) Minor Arterial Road, and Phillips Highway, an FDOT Principal Arterial roadway and a Transportation Resource of Regional Significance. A daily trip generation comparison between the current and proposed comprehensive plan land uses and the potential transportation impacts on the roadway network was conducted during the transmittal phase. The prior land uses would result in 15,135 or 5,534 daily trips. With the land use amended to allow for RPI development, this will result in 28,344 or 4,885 daily trips depending on the scenario, with a potential difference in daily trips between the adopted land use amendment and the previous land use of 13,209 or 649 net new daily trips. The developments were determined to have significant impacts on the roadway network during the transmittal phase and the City Transportation Planning Division recommended ongoing coordinating efforts with the City of Jacksonville Traffic Engineer and FDOT to ensure that a traffic operational analysis was provided to address the specific

external impacts as a result of this land use amendment. FDOT requested that the applicant conduct a Multimodal Transportation Impact Analysis to address potential impacts. A Traffic Impact Study (TIS) was submitted on November 25, 2024. The TIS provided additional clarification on the proposal where the Prominence Developer is considering redeveloping all or part of the existing Prominence Office Park into multi-family units, not to exceed 1,480 units which would represent a 100% conversion. In the TIS, it is assumed that the total conversion takes place with no credits for internal capture, pass-by, or existing office usage. Since the conversion is expected to reduce the trips generated by the site during the PM Peak Hours of the adjacent roads on the State Highway System, FDOT had no comments.

The site is located within the 500-foot Height and Hazard Zone for Naval Air Station Jacksonville. Zoning will limit development to a maximum height of 500 feet unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration. Uses located within the Height and Hazard Zone must not create or increase the potential for such hazards as electronic interference, light glare, bird strike hazards, or other potential hazards to the safe navigation of aircraft as required by Section 656.1005.1(d) [Jacksonville Code of Ordinances]. No responses were received from the U.S. Department of the Navy.

- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Nassau County 25-1DRI	3	X		Nassau	4-4-2025	Ordinance 2025-005

- **Type:** Future Land Use
- **Issue:** This amendment revises the County Future Land Use Map Series (FLUMS) -7: The Tributary Development of Regional Impact (DRI) Master Land Use Plan and Future Land Use text amendment for FLUE Policy FL.01.02.H.2.a.
- **Background:** This proposed amendment to the Comprehensive Plan Future Land Use Map (FLUM) is comprised of multiple parcels totaling approximately 1,546 acres located on the south side of SR200/A1A, west of I-95. The property is currently designated on the FLUM as Multi-Use and Conservation (CSV I), which includes a number of customized future land use subcategories. The FLUM-7 map was adopted by Nassau County through Ordinance 2006-67 which was subsequently rescinded based on an Objections, Recommendations, and Comments report received from the Florida Department of Community Affairs. Ordinance 2006-81 was adopted by Nassau County in response to the report. The FLUM-7 map has not been modified since the 2006-81 ordinance was adopted. The Three Rivers PUD was adopted in August 2006 through Ordinance 2006-68. It was amended in February 2019 by Ordinance 2019-03, which revised the preliminary development plan to move the school and community park sites to locations in the southeast part of the development off Edwards Road, revised permissible development types within village types, and removed a 2.02-acre parcel on the east side of the property from the PUD.

The applicant is requesting a map change to the FLUM that adjusts the boundaries of the currently adopted land use subcategories. Additionally, there are companion Notice of Proposed Change (NOPC) and Planned Unit Development (PUD) modification applications for the subject property (NOPC23-001 and PUD23-004). This application also includes a request to revise Future Land Use Element Policy FL.01.02.H.2.for a few points of clarification and correction. Please see Exhibits 7-10 in the Appendix for additional information.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff. The proposed amendment is intended to be conceptual in nature but provides a potential site layout to demonstrate that the DRI minimums can be achieved within the allotted land use areas.
- **Recommended Intergovernmental Coordination:** Considering that this amendment is in close proximity to the City of Jacksonville, NEFRC staff recommend that staff coordinate with the City’s Planning Department.

Appendix

Exhibit 1: Town of Orange Park 25-1ER(Proposed Changes to Future Land Use Policy 1.1.5(j)8)

8. Maximum building height shall be four (4) levels or 55 feet. Properties within the Interstate Impact Area may have a maximum building height of six (6) levels or 75 feet.

Exhibit 2: Town of Orange Park 25-1ER (Proposed Future Land Use Policy
1.1.12.)

A residential density bonus is permitted for mixed-use development projects based on a point system. The number of additional units per acre depends on the number of points a development qualifies for based on the performance standards listed in the table below. The maximum allowed density is based on the following:

- Ten (10) points allows for up to fifteen (15) dwelling units per acre
- Twenty (20) points allows for up to twenty (20) dwelling units per acre

<u>Points</u>	<u>Performance Standards</u>
<u>3</u>	<u>Designed to encourage bicycle and pedestrian connections with surrounding areas.</u>
<u>4</u>	<u>Distinguishing and appropriate architectural features</u>
<u>2</u>	<u>Building oriented toward street with parking at the rear of building</u>
<u>1</u>	<u>Consistent and contiguous building edge along public sidewalk</u>
<u>3</u>	<u>Parking in structured deck with appropriate architectural façade</u>
<u>3</u>	<u>Enhancing the street environment with hardscape elements</u>
<u>4</u>	<u>Public plaza integrally connected with public transit stop</u>
<u>5</u>	<u>Stormwater management system capable of being shared by other developments (one large pond versus several small ponds and/or vault system)</u>
<u>3</u>	<u>Designed for greater energy efficiency through use of Energy Star</u>
<u>3</u>	<u>Develop and maintain in conformance to the Florida Water Star program, enforced through covenant or deed restrictions.</u>
<u>4</u>	<u>Consolidate existing driveways/parking entries (curb cuts) reducing the potential conflicts with pedestrians and travel lanes.</u>
<u>5</u>	<u>Installation of solar Energy System</u>
<u>5</u>	<u>Preservation of historic trees and/or planting of Town preferred species</u>

Exhibit 3: Town of Orange Park 25-1ER (Proposed Transportation Element
Objective 2.7. and associated policies)

Objective 2.7

Complete Streets. The Town will consistently plan, design, construct, and maintain transportation facilities that are safe, reliable, efficient, convenient, and connected, and that enable secure and comfortable access and mobility for users of all ages, abilities, income levels, and transportation modes.

Policy 2.7.1

The Town shall consider all transportation system users when making decisions regarding transportation and land use planning and design guidance to advance Complete Streets to the greatest extent possible, prioritizing safe access for vulnerable users and underinvested and underserved communities and ensuring social equity through improved access to jobs, health care, and other community amenities.

Policy 2.7.2

The Town shall create a transportation system that is designed and operated in ways that ensure the safety, security, comfort, access, and convenience for all users of all ages and abilities, including pedestrians, bicyclists, public transit users, emergency responders, transporters of commercial goods, motor vehicles, and freight providers.

Policy 2.7.3

The Town shall create a transportation system that includes integrated networks of connected facilities accommodating all modes of travel. Create, develop, and support facilities within the transportation system to allow for the use of charging electric vehicles, electric bicycles, golf carts, and scooters.

Policy 2.7.4

The Town shall create a transportation system that encourages walking, bicycling, and public transit by providing safe, comfortable, and convenient mobility options.

Policy 2.7.5

The Town shall create a transportation system that, to the greatest extent possible, ensures equity by actively pursuing the elimination of health, economic and access disparities.

Policy 2.7.6

The Town shall create a transportation system that reduces automobile dependency and improves environmental and community health. Examples include reducing fossil fuel

consumption and greenhouse gas emissions; decreasing air and noise pollution; improving air quality; encouraging social interaction and physical activity through biking and walking which can help prevent heart disease and other chronic health conditions; and preserving the natural environment.

Exhibit 4: Town of Orange Park 25-1ER (Proposed Town Property Rights
Element)

GOAL 10: THE TOWN OF ORANGE PARK WILL MAKE ALL DECISIONS WITH RESPECT FOR PROPERTY RIGHTS AND WITH RESPECT FOR CITIZENS' RIGHTS TO PARTICIPATE IN DECISIONS THAT AFFECT THEIR PROPERTY AND LIVELIHOOD.

Objective 10.1

The Town of Orange Park will recognize and respect judicially acknowledged and constitutionally protected private property rights in accordance with the Community Planning Act established in Chapter 163, Florida Statutes. Local decision-making shall be implemented and applied with sensitivity for private property rights and shall not be unduly restrictive.

Policy 10.1.1

The Town will consider in its decision-making the right of a property owner to physically possess and control their interests in the property, including easements, leases, or mineral rights.

Policy 10.1.2

The Town will consider in its decision-making the right of a property owner to use, maintain, develop, and improve their property for personal use or for the use of any other person, subject to state law and local ordinances.

Policy 10.1.3

The Town will consider in its decision-making the right of the property owner to privacy and to exclude others from the property to protect the owner's possessions and property.

Policy 10.1.4

The Town will consider in its decision-making the right of a property owner to dispose of his or her property through sale or gift.

Policy 10.1.5

The Town shall ensure, in accordance with the applicable Florida Statutes, and consistent with applicable law, that nothing contained in the Comprehensive Plan shall be interpreted to limit or modify the right of:

1. Any person to complete a development which has been properly issued a final local development order and development has commenced and is continuing in good faith prior to the effective date of this Property Rights Element.

2. Any person to complete a development in accordance with vested rights for such completion under applicable federal, state, constitutional, statutory, or common law.

Policy 10.1.6

Nothing in this Property Rights Element is intended to grant additional rights not already in existence or to supersede existing rights in accordance with the law.

Objective 10.2

The Town's decision-making will be transparent so that all citizens may participate in decisions that affect their lives and property.

Policy 10.2.1

The Town shall adopt land development regulations that are consistent with the protection of private property rights and shall not take private property without just compensation.

Policy 10.2.2

The Town shall regulate the use of land only for valid public purposes in a reasonable manner, in accordance with due process, and as allowed by law.

Policy 10.2.3

Consistent with Chapter 125 and Chapter 163, Florida Statutes, the Town shall give adequate public notice to landowners of any application to change the Future Land Use Map designation or zoning category of their land.

Policy 10.2.4

Any person may seek a Town determination of vested rights to complete a development in accordance with previously effective laws, ordinances, or regulations; including but not limited to this Comprehensive Plan.

Policy 10.2.5

The Town must conduct their decision-making in a duly noticed public hearing whenever it amends the Comprehensive Plan; changes the future land use or zoning designation of property; or approves a development order, variance, or conditional use. Any affected party may participate in any such duly noticed public hearing.

An affected party is defined as:

- The Owner, Developer, or Applicant seeking the Town's decision.
- Any person or local government that will suffer an adverse effect to an interest protected or furthered by the Comprehensive Plan, including interests related to health and safety, police and fire protection service

systems, densities or intensities of development, transportation facilities, equipment or services, and natural resources.

The Town will provide every affected party ample time to be heard, to present and rebut evidence, and to be informed of all information on which the Town bases its decision.

Exhibit 5: City of Jacksonville 24-6ESR (Location Map)

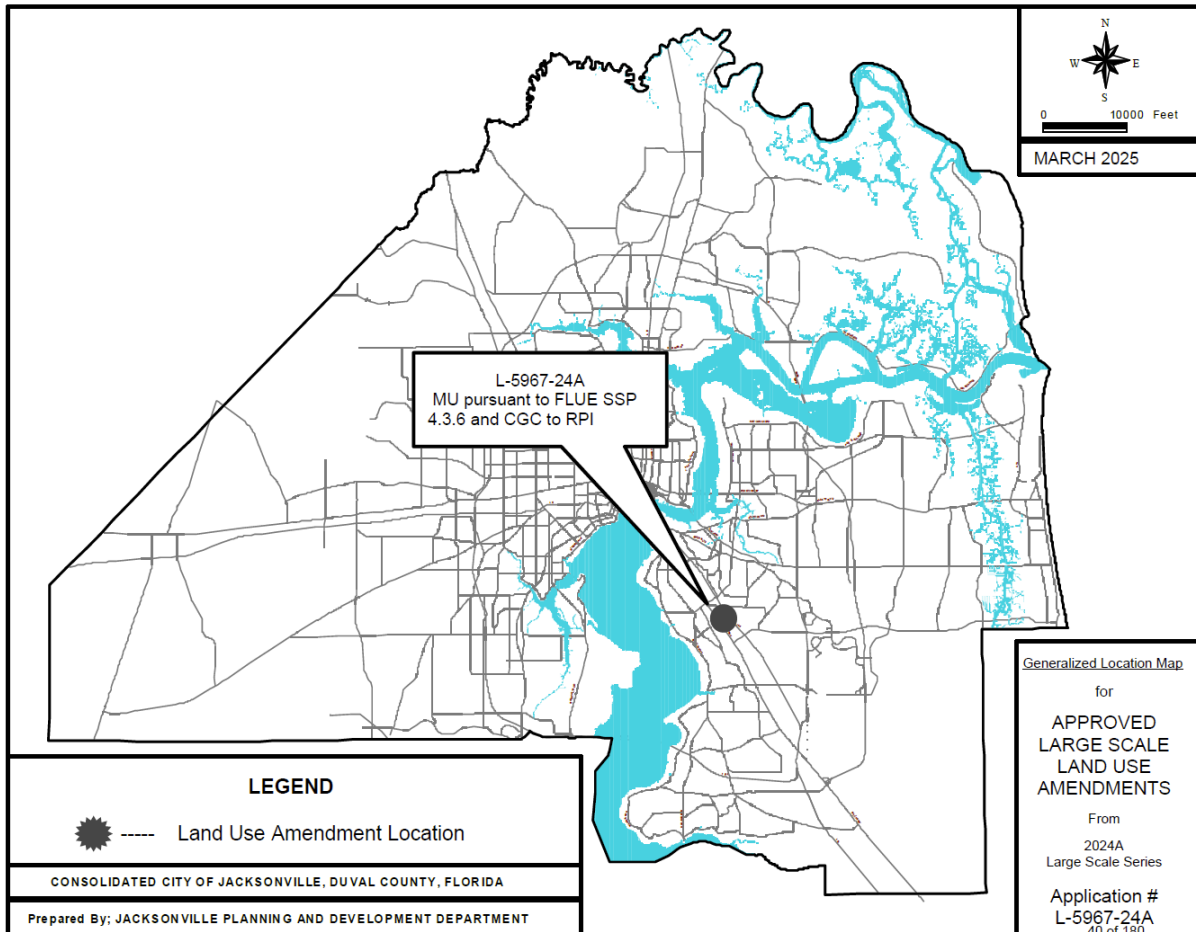
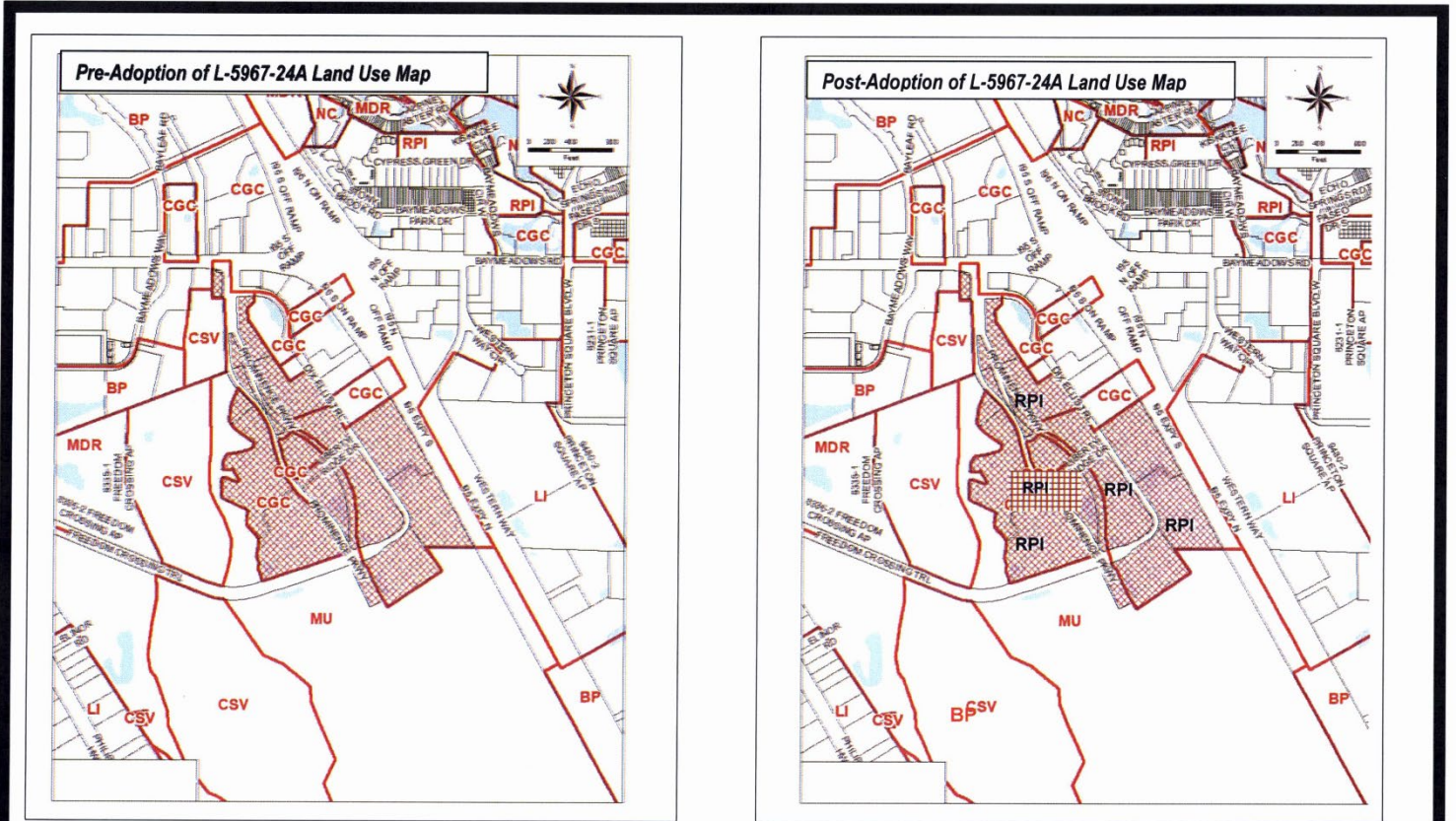


Exhibit 6: City of Jacksonville 24-6ESR (Pre-Adoption and Post-Adoption Future Land Use Map)



Request for Large Scale Land Use Amendment to Future Land Use Map Series



**From: Multi-Use (MU), pursuant to FLUE Policy 4.3.6, and Community General Commercial (CGC)
To: Residential Professional Institutional (RPI)**

Planning District: 3

Identification Number: L-5967-24A

Council District: 11

Exhibit 2 (Page 1 of 1)

Exhibit 7: Nassau County 25-1DRI (Location Map)



Exhibit 8: Nassau County 25-1DRI (Existing Three Rivers DRI FLUM)

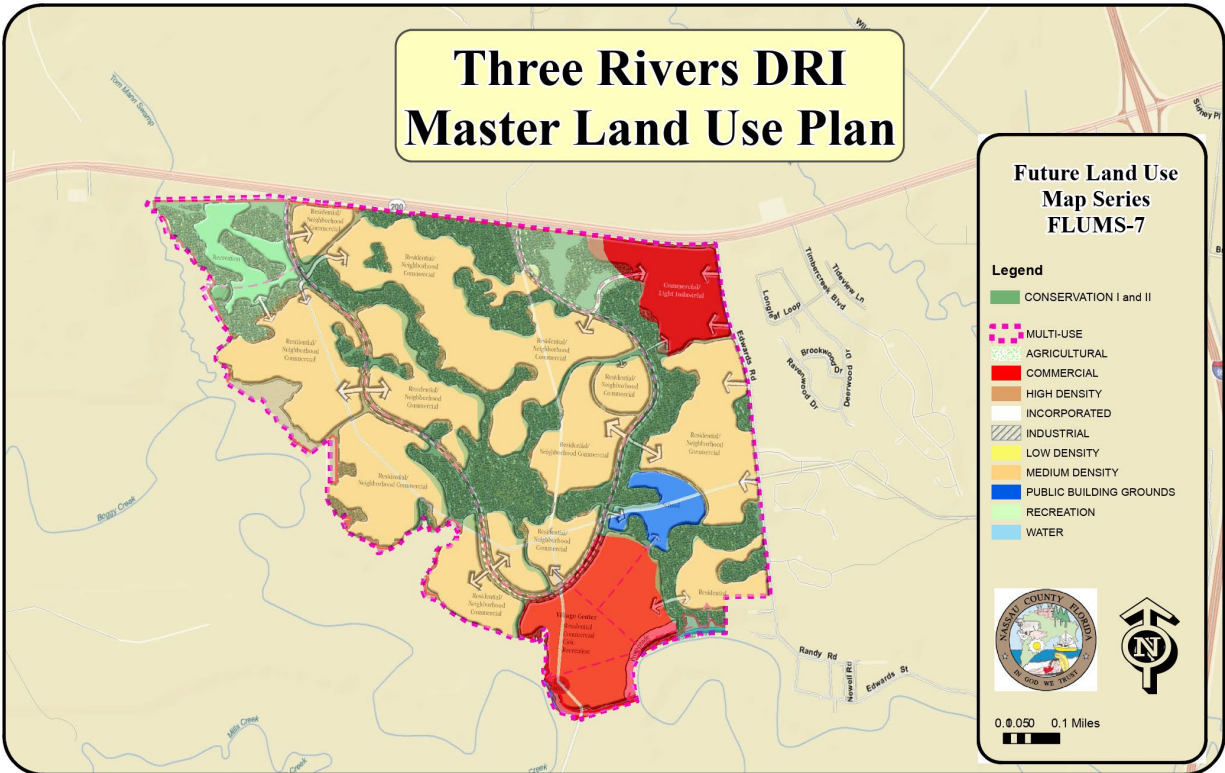


Exhibit 9: Nassau County 25-1DRI (Tributary DRI Master Plan Proposed FLUM)

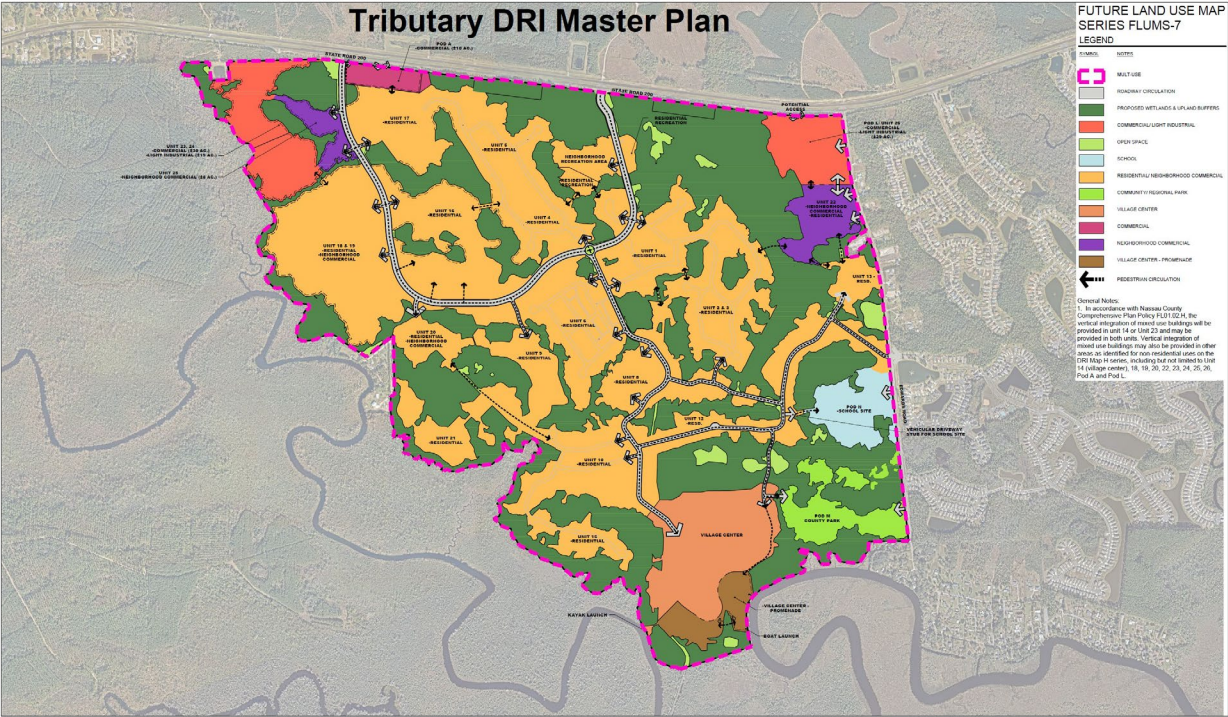


Exhibit 10: Nassau County 25-1DRI (Policy FL01. 02. H.2.a (Text Amendment))

Tributary Comprehensive Plan Amendment

FL01.02.H.2.a Text Policy

a) The ~~Three Rivers Tributary~~ **Development of Regional Impact** (DRI), which carries the Multi-Use Designation on the Future Land Use Map (Ordinance 2006-81), shall allow the following land uses: Residential (to include Low, Medium and High Density) up to 3,200 dwelling units, retail uses up to 500,000 square feet of aggregate gross floor area; Office uses up to 50,000 square feet of aggregate gross floor area; Light Industrial uses up to ~~2500,000~~250,000 square feet of aggregate gross floor area; Dry Storage of watercraft of up to 300 berths; Recreation uses, Public Building and Grounds, and Conservation, consistent with the Multi-Use Designation. The development rights may be utilized only within the boundaries of the ~~Three Rivers Tributary~~ DRI. Within limits, the Developer may exchange land uses by utilizing the Land Use Conversion Tables contained in the ~~Three Rivers Tributary~~ Development Order.

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BRINGING COMMUNITIES TOGETHER

Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: MARCH 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{DS} DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: FEBRUARY 2025 FINANCIAL REPORT

The Northeast Florida Regional Council posted a Net Income of \$2,382 for the month of February and a Year-to-Date Net Income of \$21,762.



WWW.NEFC.ORG/SUBSCRIBE-TO-OUR-MAILING-LIST

Regional Council - Agencywide	Adopted Budget 24/25	February 2025	YTD	Represents 42% of Fiscal Year	Budget Variance
Revenues					
County Dues	\$ 694,757	57,896	289,482	42%	0%
Local Government Technical Assistance	\$ 416,296	16,659	97,419	23%	-19%
Transportation Disadvantaged (TD)	\$ 182,895	18,565	106,987	58%	16%
Hazardous Analysis	\$ 14,077	5	1,409	10%	-32%
Local Emergency Preparedness Committee (LEPC)	\$ 80,000	7,260	42,627	53%	11%
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 79,000	179	41,720	53%	11%
Small Quantity Generator (SQG) Program	\$ 5,000	-	-	0%	-42%
Florida Department of Health	\$ 5,000	2,442	3,440	69%	27%
Healthcare Coalition	\$ 748,712	23,503	196,892	26%	-16%
CDBG North Florida Resiliency Plan	\$ 120,000	8,710	43,668	36%	-6%
CDBG Mitigation Assessment and Planning	\$ 159,852	7,455	42,001	26%	-16%
Military Installation Resilience Review (MIRR)	\$ 700,000	3,307	19,660	3%	-39%
National Coastal Resilience Program	\$ 55,566	1,606	7,108	0%	-42%
Florida Department of Environmental Protection (FDEP)	\$ 150,000	5,543	9,691	6%	-36%
Florida Commerce	\$ -	3,997	23,417	0%	-42%
Economic Development Administration (EDA)	\$ 70,000	5,738	21,588	31%	-11%
Disaster Recovery Coordinator	\$ 82,513	6,597	35,762	43%	1%
Regional Leadership Academy (RLA)	\$ 4,900	781	1,263	26%	-16%
Other Revenue	\$ 15,950	1,429	7,502	47%	5%
TOTAL REVENUES	\$ 3,584,518	\$ 171,670	\$ 991,635	28%	
TRANSFER FROM GENERAL FUND	\$ -	\$ (2,382)	\$ (21,762)		
TOTAL REVENUE/GENERAL FUND	\$ 3,584,518	\$ 169,289	\$ 969,873	27%	
Expenses					
Salaries and Fringe	\$ 1,848,213	133,120	675,765	37%	-5%
Contract/Grant Direct Expenses	\$ 1,264,351	4,136	120,650	10%	-32%
Indirect - Allocated Expenses*	\$ 234,425	11,240	86,209	37%	-5%
General Fund Expense*	\$ 237,529	20,792	87,249	37%	-5%
TOTAL EXPENSES	\$ 3,584,518	\$ 169,289	\$ 969,873	27%	
Net Income (loss)	\$ -	2,382	\$ 21,762		

Northeast Florida Regional Council
Balance Sheet
February 2025

	FY 23/24	FY 24/25
	February 2024	February 2025
ASSETS		
Cash	2,188,836	2,277,517
Accounts Receivable	622,293	537,253
Pension Deferred Outflows	425,550	498,205
WJCT Security Deposit	7,400	-
Total Current Assets	3,244,079	3,312,975
Property and Equipment:		
Office Furniture and Equipment	306,421	261,430
Less Accumulated Depreciation	201,620	166,753
Total Property and Equipment, net	104,802	94,678
Total Assets	3,348,880	3,407,652
LIABILITIES		
Accounts Payable	3,331	13,720
Accrued Salaries and Leave	115,879	69,764
Deferred Revenue	177,304	165,088
Pension Liability	1,355,550	1,417,225
Pension Deferred Inflows	49,234	124,127
Total Liabilities	1,701,298	1,789,923
EQUITY		
Equity and Other Credits:		
Retained Earnings	1,647,582	1,617,729
Total Equity and Other Credits	1,647,582	1,617,729
Total Liabilities, Equity and Other Credits	3,348,880	3,407,652





YTD Comparison

	23/24	24/25	23/24	24/25
	Net Income (Loss)	Net Income (Loss)	Cash Balance	Cash Balance

AGENCYWIDE

October	\$ 9,014	\$ 7,921	\$ 2,430,628	\$ 2,105,273
November	\$ 28,148	\$ (10,020)	\$ 2,442,307	\$ 2,091,118
December	\$ 46,934	\$ 10,233	\$ 2,254,171	\$ 2,012,370
January	\$ 54,754	\$ 19,381	\$ 2,330,658	\$ 2,407,132
February	\$ 70,318	\$ 21,762	\$ 2,188,836	\$ 2,277,517
March	\$ 86,943		\$ 2,021,882	
April	\$ 79,901		\$ 2,077,251	
May	\$ 91,660		\$ 2,136,499	
June	\$ 105,330		\$ 1,780,669	
July	\$ 117,153		\$ 1,940,218	
August	\$ 120,255		\$ 1,876,280	
September	\$ 82,616		\$ 2,013,847	




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MEMORANDUM

DATE: MARCH 26, 2025
TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE
THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 
FROM: ^{DS} DONNA STARLING, CHIEF FINANCIAL OFFICER
RE: FEBRUARY 2025 INVESTMENT REPORT

Bank Account Interest	<u>FY 23/24</u>	<u>FY 24/25</u>
February Interest	\$ 1,281	\$ 1,280
Year to Date Interest	\$ 6,750	\$ 6,871
Florida Local Government Investment Trust		
	<u>FY 23/24</u>	<u>FY 24/25</u>
Current Balance	\$18,653	\$19,716



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MEMORANDUM

DATE: MARCH 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: SUMMER JONES, TRANSPORTATION DISADVANTAGED COORDINATOR 

RE: FLAGLER COUNTY TD COMMUNITY TRANSPORTATION COORDINATOR RECOMMENDATION

The NEFRC is designated as the Designated Official Planning Agency (DOPA) for the Transportation Disadvantaged Program for Flagler County. Sec. 427.015, Florida Statutes, states that each DOPA shall recommend to the Commission for the Transportation Disadvantaged (Commission) a single community transportation coordinator. P. 41-2.010, Florida Administrative Code, states Community Transportation Coordinators or Transportation Operators may be negotiated without competitive acquisition, upon the recommendation of the Metropolitan Planning Organization or Designated Official Planning Agency that it is in the best interest of the transportation disadvantaged. This includes circumstances such as emergencies, or insufficient competition availability.

Flagler County Public Transportation notified the NEFRC on January 8, 2025, and Flagler County Administration on March 10, 2025, indicating that they would like to continue the responsibilities of the Community Transportation Coordinator. They have had the responsibility as CTC since 2004.

On February 12, 2025, the Flagler County Transportation Disadvantaged Local Coordinating Board (LCB) held its quarterly meeting. During that meeting, the Flagler County LCB recommended to the Commission that Flagler County Public Transportation be the County's Community Transportation Coordinator.



The Flagler County LCB recommendation now comes before the NEFRC Executive Committee, as the DOPA, for review and recommendation. The Flagler LCB and the NEFRC recommendation will be forwarded to the Commission for the Transportation Disadvantaged for further action.

Recommendation

Staff recommend that the NEFRC Executive Committee approve and recommend the Flagler County Public Transportation as the Flagler County Transportation Disadvantaged Community Transportation Coordinator to the Commission for the Transportation Disadvantaged.



Transportation
1769 E. Moody Blvd, Bldg. 5
Bunnell, FL 32110



www.FlaglerCounty.gov

Phone: (386) 313-4100

Fax: (386) 313-4143

January 8, 2025

Northeast Florida Regional Council
Attention: Ms. Elizabeth Payne
Chief Executive Officer
100 Festival Park Avenue
Jacksonville, FL 32202

Dear Ms. Payne,

Flagler County Public Transportation, as a service of Flagler County Government, has taken on the responsibilities of Community Transportation Coordinator (CTC) for Flagler County since 2004. Please be advised that Flagler County Public Transportation would like to continue the role of Community Transportation Coordinator for Flagler County service area.

Should you have any questions, please feel free to contact me at (386) 313-4191.

Sincerely,

A handwritten signature in blue ink, appearing to read "Mike Dickson", with a long horizontal flourish extending to the right.

Mike Dickson

General Services Director

Andy Dance
District 1

Greg Hansen
District 2

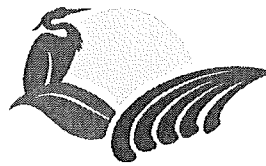
Kim Carney
District 3

Leann Pennington
District 4

Pam Richardson
District 5

Administration

1769 E. Moody Blvd, Bldg. 2
Bunnell, FL 32110



**FLAGLER
COUNTY**
FLORIDA

www.FlaglerCounty.gov

Phone: (386) 313-4001

March 10, 2025

Northeast Florida Regional Council
Attention: Ms. Elizabeth Payne
Chief Executive Officer
100 Festival Park Avenue
Jacksonville, FL 32202

Dear Ms. Payne,

Flagler County Public Transportation, as a service of Flagler County Government, has taken on the responsibilities of Community Transportation Coordinator (CTC) for Flagler County since 2004. Please be advised that Flagler County Public Transportation would like to continue the role of Community Transportation Coordinator for Flagler County service area.

Should you have any questions, please feel free to contact me at (386) 313-4001.

Sincerely,

Heidi Petito Digitally signed by Heidi Petito
Date: 2025.03.12 11:47:29 -04'00'

Heidi Petito

County Administrator

Andy Dance
District 1

Greg Hansen
District 2

Kim Carney
District 3

Leann Pennington
District 4

Pam Richardson
District 5

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Resolution

Northeast Florida Regional Council

2025-06

**Supporting the St. Johns River Water Management District's
Designation of the Month of April as
Water Conservation Month**

WHEREAS, water is a basic and essential need of every living creature, and clean and sustainable water resources are vital to Florida's environment, economy, and quality of life; and

WHEREAS, the Northeast Florida Regional Council is working with the State of Florida, the St. Johns River Water Management District, and local governments to increase awareness of the importance of water conservation; and

WHEREAS, the St. Johns River Water Management District and the State of Florida has designated April, typically a dry month when water demands are most acute, as Florida's Water Conservation Month, to educate citizens about how they can help save Florida's precious water resources; and

WHEREAS, efficient irrigation design, programming, and maintenance can conserve water, the Northeast Florida Regional Council encourage citizens and businesses to evaluate their irrigation systems for potential efficiency enhancements;

WHEREAS, every business, industry, school, resident, and visitor can help by conserving water and thus promote a healthy economy and community; and

WHEREAS, Northeast Florida Regional Council has always encouraged and supported water conservation, through its Strategic Regional Policy Plan.

NOW, THEREFORE, BE IT RESOLVED that the Northeast Florida Regional Council supports the designation of the month of April 2025 as Water Conservation Month and encourages residents and businesses to help protect our precious water resources by practicing water saving measures and becoming more aware of the need to save water. For this, the 27th year of Water Conservation Month, the focus will be on irrigation system evaluations.

Unanimously adopted by the Northeast Florida Regional Council Executive Committee, in a regular meeting assembled in the City of Jacksonville, on the third day of April 2025.

Jim Renninger
President

Elizabeth Payne
CEO

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MEMORANDUM

DATE: MARCH 26, 2025
TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE
THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*
FROM: LEIGH WILSEY, HEALTHCARE COALITION PROGRAM MANAGER *LW*
RE: RFP – PURCHASE OF DISASTER STRETCHERS FOR HOSPITALS

Staff will provide information on equipment the Healthcare Coalition plans to purchase for hospital members.

Background

The Healthcare Coalition (HCC) Program serves 18 counties in north Florida and has allocated funding to complete regional projects that address mitigation strategies identified in the regional healthcare vulnerability assessment. A Specialty Resource and Gaps Working Group, comprised of subject matter experts, reviewed the mitigation strategies that correlate with the healthcare hazards and levels of risk. The working group identified one specific project that addresses gaps in hospital evacuations and medical surge.

The group selected the SOF-B Adult PVC Overflow Stretcher to assist hospitals during medical surge events. Multiple vendors sell this stretcher, so staff published a Request for Quotes to seek the best price for the equipment.

The results of the RFQ will be provided to the Executive Committee, and staff will request authorization to purchase these stretchers for hospitals.



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MEMORANDUM

DATE: MARCH 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: LEIGH WILSEY, HEALTHCARE COALITION PROGRAM MANAGER *LW*

RE: PURCHASE OF EVACUATION EQUIPMENT FOR LONG-TERM CARE FACILITIES

Staff will provide information on equipment the Healthcare Coalition plans to purchase for long-term care facility members.

Background

The Healthcare Coalition (HCC) Program serves 18 counties in north Florida and has allocated funding to complete regional projects that address mitigation strategies identified in the regional healthcare vulnerability assessment. A Specialty Resource and Gaps Working Group, comprised of subject matter experts, reviewed the mitigation strategies that correlate with the healthcare hazards and levels of risk. The working group identified two projects addressing gaps in long-term care facility evacuations and medical surge.

The working group identified two projects: the AlbacMat evacuation sled, which was selected for its compact size, ease of use, and lower price point, and the EvacTrac evacuation stair chair, which was selected for its compact size, design features, and stair gripping track system.

- Evacuation Sleds <https://www.albacmat.com/>
- Evacuation Chairs <https://advancedegressolutions.com/product/evacuation-chairs/>

Staff surveyed all member facilities to determine the number of sleds and chairs to purchase. Thirty facilities responded, and the collated results expressed a need for 155 AlbacMats and 11 Evacuation Chairs. Each of these products is offered through Advanced Egress Solutions, a sole source vendor in the State of Florida.

The quote for the equipment totals \$94,825.00. The total with estimated shipping is \$95,650.00.



Recommendation

Staff requests authorization to purchase evacuation sleds and evacuation stair chairs from the sole source vendor, Advanced Egress Solutions, in an amount not to exceed \$96,000.00. This allows for additional shipping if necessary.



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MEMORANDUM

DATE: MARCH 26, 2025
TO: NORTHEAST FLORIDA REGIONAL COUNCIL EXECUTIVE COMMITTEE
FROM: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 
RE: NEFRC WORKPLAN: SOLID WASTE DISCUSSION

The NEFRC Board of Directors adopted the issue of Solid Waste Management as the workplan item for 2025. The framework includes:

- Identify and Engage Stakeholders
- Research and Data Collection
 - Current Practices
 - Innovations
 - Best Practices
- Convene Stakeholders
- Develop Collaborative Strategies
- Documentation

Staff have established a working group of experts and interested stakeholders and will hold the first meeting in April. Staff will engage the Executive Committee Members in discussions about the process moving forward, other stakeholders to include and milestones over the coming year.

