

NEFRC

BOARD OF DIRECTORS Meeting



Northeast Florida Regional Council
Hybrid Meeting
Virtual & In-Person



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MEMORANDUM

DATE: JANUARY 5, 2023

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: NEXT BOARD MEETING

The next Board of Directors meeting will be held on **February 2, 2023 at 10:00 a.m.** This will be a hybrid meeting, virtual and in-person, at the Northeast Florida Regional Council office located 100 Festival Park Avenue, FL 32202.

Join Zoom Meeting

<https://nefrc-org.zoom.us/j/87499770491>

Meeting ID: 874 9977 0491

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BOARD of DIRECTORS

A G E N D A

Zoom Link: <https://nefrc-org.zoom.us/j/87499770491>

Zoom Dial In #: 1-786-635-1003 (or) 1-470-250-9358

Meeting ID: 816 0095 0326

THURSDAY, JANUARY 5, 2023

10:00 a.m.

(ADDED OR MODIFIED ITEMS IN BOLD)

(*Denotes Action Required)

TAB

1. Call to Order / Roll Call – President DeFoor
2. Pledge of Allegiance and Invocation – President DeFoor
3. Welcome – President DeFoor
4. New Member Introduction – President DeFoor

Ms. Kathryn Craver, Outreach/Communications Director,
Florida Department of Environmental Protection

5. Invitation to Speak – President DeFoor

Members of the public are welcome and encouraged to speak on any item brought before the Council. The public will be recognized during public comments. At that time, virtual attendees who would like to speak will be asked to raise their (electronic) hand and they will be recognized in the order of response.

- * 6. Consent Agenda – President DeFoor

A. November 3, 2022 Draft Meeting Minutes	1
B. Comprehensive Plan Amendment Reviews	2
• Clay County Transmitted Ordinance 2022-58: Governor’s Park DRI	
• Clay County Transmitted Amendment 22-3ESR	
• City of Bunnell Adopted Amendment 22-02ESR	
• St. Johns County Adopted Amendment 22-2ESR	
• City of Jacksonville Adopted Amendment 22-2ESR(<i>Alternate Review</i>)	
• City of Jacksonville Adopted Amendment 22-5ESR (<i>Alternate Review</i>)	
• Town of Hilliard Transmitted Amendment 22-1ESR (<i>Alternate Review</i>)	
C. Florida Regional Councils Association Update	3

7. <u>Other Reports/Action Items</u>	
* A. October 2022 Financial Report – Ms. Starling	4
* B. November 2022 Financial Report – Ms. Starling	5
* C. Resolution 2023-01: Commissioner Rawls – Ms. Payne	6
* D. Council Workplan: 2022 Overview and 2023 Discussion–Ms. Payne/Mr. Anderson ...	7
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F. Program Spotlight: COJ Special Committee on Critical Quality of Life Issues	
- Mr. Comeaux	9
G. Community Resiliency Update – Ms. Ilami	10
H. Regional Leadership Awards – Mr. Nolen	11
8. Public Comment – <u>LIMITED TO 3 MINUTES PER SPEAKER</u>	
9. Local & Regional Issues Discussion – President DeFoor	
10. Ex-Officio Members’ Reports:	
• Florida Department of Economic Opportunity – Mr. Register	
• Florida Department of Transportation – Mr. Austin	
• Florida Department of Environmental Protection – Ms. Craver	
• St. Johns River Water Management District – Mr. Conkey	
11. Chief Executive Officer’s Report – Ms. Payne	
- A1A Ocean Island Trails Scenic Byway Request For Proposal	
- FRCA Policy Board Meeting	
12. Upcoming Events:	
• Jan. 16, 2023 – COUNCIL CLOSED (Martin Luther King Day)	
• Jan. 18, 2023 – Resilient First Coast Steering Committee Meeting	
• Jan. 19, 2023 – EDA Hurricane Ian Recovery Workshop	
• Jan. 25, 2023 – Regional Leadership Academy: Baker County	
• Jan. 25, 2023 – North Central Healthcare Coalition Board Meeting	
• Jan. 30, 2023 – Regional Community Institute (RCI) Board Meeting	
• Feb. 2, 2023 – NEFRC Board & Committee Meetings	
• Feb. 8, 2023 – Local Emergency Planning Committee (LEPC) Meeting	
• Feb. 13, 2023 – Putnam & Clay Counties’ TD Local Coordinating Board Meeting	
• Feb. 14, 2023 – Flagler & St. Johns Counties’ TD Local Coordinating Board Meeting	

- Feb. 16, 2023 – Baker & Nassau Counties’ TD Local Coordinating Board Meeting
- Feb. 22, 2023 – Cybersecurity Tabletop Exercise, Thrasher-Horne Center – Clay County
- Feb. 23, 2023 – Duval County TD Local Coordinating Board Meeting

13. Next Board Meeting:

FEBRUARY 2, 2023

Northeast Florida Regional Council

100 Festival Park Avenue

Jacksonville, FL 32202

14. Adjournment

(*Denotes Action Required)

Agenda

Item

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NORTHEAST FLORIDA REGIONAL COUNCIL
Board of Directors Meeting
November 3, 2022

MINUTES

The Northeast Florida Regional Council Board of Directors, pursuant to Chapter 120.525, F.S., held a hybrid meeting both in-person, at 100 Festival Park Avenue, Jacksonville, FL, and virtually via Zoom, on Thursday, November 3, 2022, at 10:02 a.m.

1st Vice President Whitehurst welcomed everyone and called the meeting to order with the following members present:

BAKER: Commissioner Jimmy Anderson (**in person**)
Commissioner James Bennett (**in person**)

CLAY: Commissioner Betsy Condon (**zoom**)
Mr. Steve Kennedy (**in person**)
Commissioner Jim Renninger (**in person**)

DUVAL: Councilmember Randy DeFoor (**in person**)
Mayor Sean Lynch (**in person**)
Councilmember Joyce Morgan (**in person**)

FLAGLER: Mayor David Alfin (**in person**)
Mayor Catherine Robinson (**zoom**)
Commissioner David Sullivan (**in person**)

NASSAU: Mr. John Drew (**in person**)
Mayor Michael Lednovich (**zoom**)
Commissioner John Martin (**in person**)

ST. JOHNS: Commissioner Sarah Arnold (**in person**)
Commissioner Roxanne Horvath (**in person**)
Commissioner Christian Whitehurst (**in person**)

EX-OFFICIO: Mr. Doug Conkey (SJRWMD) (**in person**)

Excused: Mr. Michael Bourre, Mr. Michael Griffis, Commissioner Larry Harvey, Mr. Donald Holmes, Commissioner Jeff Rawls, Mr. Darryl Register, Mr. Russell Simpson (DEP), and Ms. Karen Taulbee (DOT)

Absent: Mayor Elaine Brown, and Mr. Curtis Hart

Presenter: Katie Smith, FL Dept. of Broadband (zoom)

Guest: Deborah K. Thompson

Staff: Kate Haigh, Tyler Nolen, Donna Starling, Elizabeth Payne, Sheron Forde, et al

WELCOME NEW BOARD MEMBER

1st Vice President Whitehurst welcomed new Board Member, Commissioner Sarah Arnold, St. Johns County.

INVITATION TO SPEAK

1st Vice President Whitehurst stated that members of the public are welcome to speak on any item before the Board and will be recognized during public comment.

*CONSENT AGENDA

1st Vice President Whitehurst asked if anyone would like to pull any item on the consent agenda for discussion. Hearing none, **he called for a motion on the consent agenda. Commissioner Martin moved approval of the consent agenda; seconded by Mr. Drew. Motion carried.**

OTHER REPORTS/ACTION ITEMS

President DeFoor arrived

Broadband Presentation

Ms. Katie Smith, Director, Florida Office of Broadband, provided an overview of the responsibilities of the Office of Broadband, which includes: developing, marketing, and promoting broadband Internet services in the State; Creating a strategic plan to increase the use of broadband Internet services in the State; Reviewing and verifying public input regarding transmission speeds and availability of broadband Internet services throughout the state; Building and facilitating Local Technology Planning Teams (LTPT) or partnerships; Establishing the Broadband Opportunity Program and rulemaking to award grants to applicants seeking to expand broadband to unserved areas; Developing a map of broadband Internet service availability throughout the state. Ms. Smith highlighted the 1) Definition of Broadband; 2) Strategic Plan, which was presented to the Governor, Senate President and Speaker of the House in June of this year; 3) State of Florida's role; 4) How communities can utilize the Plan; 5) Integral partners in the Plan's implementation; 6) Florida's broadband availability map, and speed test that can be accessed at www.floridajobs.org/broadband; 7) Broadband opportunity program established in Statute for the installation and deployment of broadband infrastructure expansion. \$400 million was appropriated for the program using American Rescue Plan Act (ARPA) State and Local Fiscal Recovery Funds (SLFRF) during the 21/22 Legislative Session. Under the Broadband Opportunity Program, each grant awarded will be capped at \$5 million. Eligibility under this program includes Corporations, limited liability companies, general partnerships, and limited partnerships that are organized under Florida laws or otherwise authorized to transact business in Florida, Political subdivisions, and Indian tribes. The timeline runs from November 2nd to December 2nd this year.

Ms. Smith also presented information on available grant opportunities such as 1) Capital Projects Fund (CPF), established in the ARPA of 2021 and included in the Governor's FY 22/23 budget. However, all funds (\$366,036,869) must be expended by December 2026. Eligibility for CPF grant funds, must meet all the following criteria: a) invest in capital assets designed to directly enable work, education, and health monitoring; b) designed to address a critical need that resulted from, was made apparent, or exacerbated by the pandemic; and c) designed to address a critical need of the community to be served by it; 2) Broadband, Equity, Access and Deployment (BEAD) Grant Program. This program covers Broadband planning, deployment, mapping, and adoption

activities related primarily to unserved locations; with priority placed on providing last mile infrastructure designed to provide connectivity directly to the end user. All funds for the BEAD program must be expended within four years of the date of award; and 3) Digital Adoption and Use Program, part of the State's Digital Equity Planning Grant Program, was established in 2021 to a) identify barriers to digital adoption and use within the state and create strategies for overcoming them, b) support digital inclusive activities and build capacities for efforts related to the adoption of broadband, and c) mesh activities with BEAD and the 5-year Strategic Plan for BEAD, and the Florida Strategic Plan for Broadband. All funds for the Digital Adoption and Use Program must be expended within 270 days of the date of award. For more information or to discuss a future project, contact the Florida Broadband office at www.FloridaJobs.org/Broadband. Discussion followed.

Commissioner Renninger stated that several years ago, the FCC had a program called the Rural Digital Opportunity Fund and awarded contracts to two or three providers with a 10-year execution timeframe. However, they recently cancelled the contract with Star Link a few months ago. He inquired if the program was still working and, if so, how is it coordinated with what is being done now? Ms. Smith stated that the program is still going; it is a nationwide program with many census blocks and different service providers that were awarded funding. Many of them are still going through with the program. If there is an ARGARF area that has been awarded, that is not an eligible project area for the Broadband Opportunity Program. However, if an ARGARF area provider has withdrawn, cancelled, or are no longer receiving funding, that is an eligible area for a project.

Councilmember Morgan inquired about where to find the Broadband Planning Teams in our area, or do they exist yet? Ms. Smith stated that every county has a Planning Team or at least a Team Lead at the very minimum. She will provide the list of Planning Teams/Team Lead so the Members can identify their team.

Regional Domestic Security Task Force Program Support

Mr. Anderson provided an overview of the Council's Regional Domestic Security Task Force (RDSTF) Program Support for Region 3; a total of 13 counties. NEFRC is one of seven RDSTFs in the State of Florida; each co-chaired by a local Sheriff or Police Chief and an FDLE Special Agent in Charge (SAC). The RDSTF includes the disciplines of fire/rescue, emergency management, public health, hospitals, and law enforcement that provides support to local communities. Mr. Anderson shared information on recent activities. One of those activities included the coordination of speakers for an after action review of the 'Route 91 Harvest Music Festival' mass casualty incident in Las Vegas with 278 attendees. The RDSTF partnered with the Center for Domestic Preparedness to provide virtual training classes, i.e., Public Information Officer virtual series – 283 attendees; Cybersecurity virtual tabletop exercise, basic through advanced – 52 registered. Upcoming programming includes a Virtual Speaker Series on Active Assailants, Toolkits, & Response Concepts; Cybersecurity Tabletop Exercises through a partnership with the Cybersecurity and Infrastructure Security Agency (CISA); and Emergency Management Institute's 2023 Virtual Tabletop Exercise (VTTX) Program based on varying scenarios within the Region. Mr. Anderson highlighted the RDSTF's long term initiatives for Drones/UAS Training Program, and a regional training/exercise through a three phased approach. Discussion followed.

Councilmember Morgan inquired if the upcoming virtual training series could be offered to groups such as the Sheriff's Watch. Mr. Anderson stated that staff could assist in the coordination of training for specific groups.

Commissioner Anderson inquired if the RDSTF provides any active shooter training, with local Sheriff's office, for schools. Mr. Anderson stated that while other regions has begun to address this, Region 3 has not. However, he is aware that some counties are working with the schools and their Sheriff's office to provide this training, i.e., Duval. For those who may be interested, staff can provide resources to assist local Sheriff's offices and school districts in making that happen. **Commissioner Anderson** stated that he believes this is something that this Regional Council should look into doing.

Mr. Conkey inquired if the virtual trainings would be available online. Mr. Anderson stated that they are not available online; however, he can provide the training schedule so access to the classes is available.

Commissioner Renninger commended the Regional Council for their efforts related to the Route 91 Harvest Music Festival mass casualty presentation. He attended the event and has heard nothing but positive comments.

President DeFoor inquired if the Route 91 event was recorded. Mr. Anderson stated that the presenters specifically requested that it not be recorded due to the fact that procedures/tactics were discussed. **President DeFoor** requested that whenever events like these can be placed on the Council website, it should be for access at any given time.

Program Spotlight: Competitive Florida Grants

Mr. Shad provided an update on the State's Department of Economic Opportunity (DEO) Competitive Florida Grants for economic development community planning. The awards range from \$40,000 to \$45,000, which can be most helpful for rural counties; the funding can go directly to Regional Councils who can then assist areas such as unincorporated towns. The current grant period runs from July 1, 2022 to June 30, 2023. Staff is currently working on two DEO grants: 1) A1A Ocean Islands Trails Scenic Byway, conducting research to align resiliency goals for both Byway and local jurisdictions; and 2) working with the Town of Welaka on visioning for a potential village center. Mr. Shad provided an overview of the prior year's grant projects, which included the City of Palatka Strategic Plan and Baker County's Economic Development Plan. A brief discussion followed.

President DeFoor inquired how the process works for counties who are interested to obtain these grants and partnering with the Council. Mr. Shad stated that they can contact the Council and speak with staff who will follow up with them.

CQLI Special Committee, Jacksonville

Ms. Payne reminded the Members of how staff became involved with the City of Jacksonville's Special Committee for Critical Quality of Life Issues (CQLI) with three working groups on Homelessness, Access to Healthcare, and Affordable Housing. Council staff assisted in creating the process, attending each of the meetings, and will be preparing the final report.

Mr. Comeaux provided an overview of staff's involvement and shared some of the findings during this process. He stated that within the four months of the CQLI special committee, staff attended more than 30 presentations and conducted approximately 12 interviews with people who were personally affected. He stated that the working groups covered, the current state; best practices; Strengths, Weakness, Opportunity, and Threats (SWOT) analysis; recommendations; and the final report. Mr. Comeaux shared Council staff's preliminary assessment to 1) opportunities, and 2) barriers. Some initial insights from each working group showed overlaps, i.e., a public-private partnership, and access to healthcare. He stated that Councilmember Boylan, Chair of the CQLI, indicated that every recommendation from each working group will be put forward with reference to the overlap of opportunities with overarching recommendations. Next steps include analyzing the intersection of the working groups to determine recommendations that would serve multiple efforts; assist in developing the final recommendations; and coordinating the final report for presentation to City Council.

Commissioner Horvath arrived during the presentation

Community Resilience Update

Ms. Ilami shared the vision and goals for Resilient First Coast. The Vision and Goals are based on four pillars: Environment, Quality of Life, Infrastructure, and Economic Resilience. She stated that the goals should be seen through the lens of resilience to climate change factors, i.e., sea level rise, storms, extreme heat, etc., which the Collaborative will be working to achieve. She stated that the full Collaborative will meet on December 6, 2022 and will discuss working groups/committees that will be working on various aspects.

Ms. Ilami provided an overview of the Environmental Symposium, a joint effort of the City of Jacksonville's Environmental Protection Board and the University of North Florida held on October 14th. Council staff participated in the Green Infrastructure Session, the Regional Resilience and Water Planning Session, and had an exhibitor table. Ms. Ilami informed the Members of the State of the River report that was presented at this event and provided a brief overview of some of the findings that affect resiliency, such as wetlands and submerged aquatic vegetation.

Ms. Ilami shared information related to the North Florida Resiliency Plan for the Health and Medical Lifeline. This project focuses on improving healthcare infrastructure resilience for a broad range of healthcare facilities and organization to improve their ability to function in the face of climate change and extreme weather events. Staff is currently completing Element two – in which map series have been developed for: healthcare facilities in the Region, 100 and 500 year flood; sea level rise with various scenarios; and storm surge with various scenarios. Staff will then complete a climate exposure analysis on healthcare facilities using data and mapping gathered from Element one.

Ms. Ilami shared information on staff's ongoing activities including the CDBG Mitigation Multi-Regional Planning & Mitigation Assessment Grant; the FDEP Regional Resilience Entity Grant; and encouraging local governments to apply for the FEMA Building Resilient Infrastructure and Communities Grant. Discussion followed.

North Atlantic Right Whale Vessel Speed Regulations

Barb Zoodsma, Southeast U.S Large Whale Conservation Program Coordinator, NOAA Fisheries, provided a presentation entitled, “Proposed Amendments to the North Atlantic Right Whale Vessel Rule: Southeast U.S. Focus.” Ms. Zoodsma provided background information about the Right Whale, its mortality, which is declining; its habitat in U.S. waters; and its vulnerability to vessel strikes. Some of the known areas for vessel strikes are in the States of Georgia and Florida. She shared information on the current vessel speed rule in Seasonal Management Areas and Dynamic Management Areas/Slow Zones. She stated that NOAA Fisheries have proposed amendments to the North Atlantic Right Whale Vessel Speed Rule to provide a substantial reduction in lethal vessel strike risk to right whales. An overview of these proposed amendments was provided as well as a Safety Deviation Provision and Enforcement. Ms. Zoodsma stated that following the comment period, which just closed, NOAA will look to finalize the changes to the mandatory speed rule as soon as possible. Discussion followed.

President DeFoor, before leaving the meeting, stated that she believes the current proposed rule is an overreach on the part of NOAA and believes there are better ways to solve the issue.

Commissioner Whitehurst led the meeting following the departure of President DeFoor.

Commissioner Bennett agrees with President DeFoor’s comments. As the Chief Operating Officer for the Jacksonville Port Authority, they are very concerned about the implications the new rule will impact. They understand the need for the protections and support those efforts. However, large vessels that are traversing into the river, sometimes speeds to exceed 10 knots. This decision is made by a river pilot who boards those vessels to safely navigate into the channel. The current proposed rule adds additional implications and decision makings that could jeopardize quick decisions that have to be made to safely navigate those vessels. Currently the pilots have the authority to exceed the 10 knot restriction in order to safely navigate the channel to bring the vessel in. The proposed rule would take this away from the pilot and partners it with a tremendous amount of documentation and logs that must be completed and approved at a critical time when decisions have to be made on the fly in order to safely bring those vessels in. Additionally, the new rule would be extended to all vessels below 65ft. The pilots of those vessels should have the authority and continue to be able to safely navigate vessels; it is what keeps vessels safe and what continues to keep commerce moving in and out of this region. He urged the Regional Council to be cautious on support of the proposed changes to this legislation.

Further discussion ensued.

PUBLIC COMMENT

None.

MEMBERS’ REPORT / LOCAL & REGIONAL ISSUES DISCUSSION

Commissioner Sullivan informed the Board that the pier in Flagler Beach has been closed and will be replaced over a 3-year period.

Mayor Alfin stated that the City of Palm Coast has recently adopted the USS Gerald R. Ford Aircraft carrier as a Sister City.

EX-OFFICIO MEMBERS' REPORTS

St. Johns River Water Management District

Mr. Conkey stated that with the upcoming time change, lawn watering will be one day per week. He also stated the cost sharing window opens on December 1, 2022 and closes January 31, 2023.

CHIEF EXECUTIVE OFFICER'S REPORT

Ms. Payne informed the Members of a scrivener's error on the 2022-2027 CEDS Resolution that was passed by the Board at the October meeting. With President DeFoor's approval, the error was corrected to indicate the document was a 're-write' and not an update.

The Regional Council received a National Association of Development Organizations Impact Award for the 2022 Overdose Summit conducted earlier this year.

The A1A Scenic Byway will be hosting their annual 'Super Scenic Yard Sale' on November 18th.

Members were asked to save the date for the upcoming Elected Officials Luncheon and Awards Ceremony taking place immediately following the Board meeting in January. The Executive Committee will determine the winners at its December meeting.

During the Regional Evacuation Study completed last year, the decision was made to move away from landline calls to inquire how people would evacuate and to the procurement of cell phone based data that shows how people evacuate in real time. This data is currently being used and analyzed by the Department of Emergency Management following Hurricane Ian.

Next Meeting Date:

The next meeting will be January 5, 2023.

Meeting Adjourned: 12:12 p.m.

Randle P. DeFoor
President

Elizabeth Payne
Chief Executive Officer

Agenda Item

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MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ROBERT JORDAN, REGIONAL PLANNER 

RE: LOCAL GOVERNMENT COMPREHENSIVE PLAN AMENDMENT REVIEWS

Pursuant to Section 163.3184, Florida Statutes, Council review of proposed and adopted amendments to local government comprehensive plans is limited to adverse effects on regional resources and facilities identified in the Strategic Regional Policy Plan and extra-jurisdictional impacts inconsistent with the comprehensive plan of any local government within the Region. Pursuant to Section 163.3184, Florida Statutes, a written report containing an impact evaluation should be provided to the local government and the state land planning agency within 30 calendar days of receipt of the amendment.

A regional map of the listed amendments is provided on the next page, and site-specific maps are provided in the appendix herein.

Recommendation

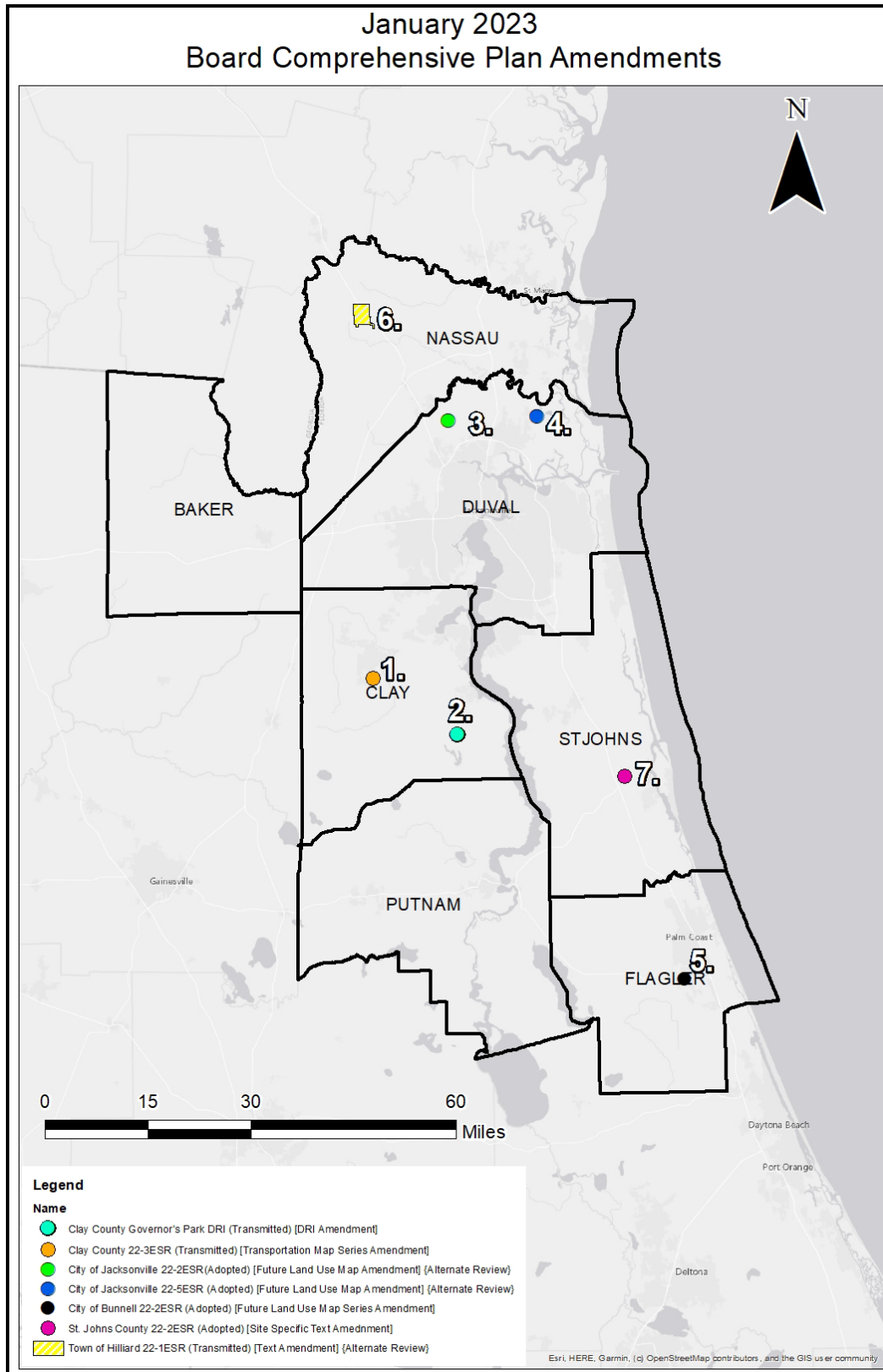
Staff respectfully recommends that the Northeast Florida Regional Council Board of Directors approve the three proposed amendments; one has already been addressed through alternate review. Staff also recommends that the NEFRC Board concur that the four adopted amendments are consistent with the Strategic Regional Policy Plan; two have already been addressed through alternate review.

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REGIONAL MAP OF AMENDMENT LOCATION SITES



Local Govt. and Plan Amendment	Number on Regional Map	Proposed	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Clay County Governor's Park DRI	1	X		Clay	01-06-2023	Ordinance 2022-58

- **Type:** Development of Regional Impact (DRI) Amendment
- **Issue:** This proposed amendment modifies a number of changes to the Governor Park DRI Development Order (DO) as a result of the realignment of the southern segment of the Green Cove Springs Bypass. The applicant is not proposing to change the size or type of development.
- **Background:** A summary of major changes to the DRI is included in this section. The proposed changes to the DRI include a modification of the phase-out years and project buildout dates by an additional four years:
 - a. Phase 1 – 2018-2027
 - b. Phase 2 – 2028-2032
 - c. Phase 3 – 2033-2037
 - d. Phase 4 – 2038-2042

The proposed changes also entail removing the provision that the owner, Governors Park Property Holdings (“Davis family sells Governors Park land in Clay County;” Jacksonville Business Journal; December 19, 2022), shall enter into a Proportionate Share Agreement to mitigate impacts to the demand for educational facilities prior to any development. However, the owners have already entered into such an agreement to provide mitigation for 6000 residential dwelling units with allowable conversion to 7000 dwelling units; and the developer is required to convey 60 developable acres to the School Board. All other conditions remain the same.

In the original DO prior to Phase 2, the developer was given the option of building the Southern Connector from the FCX interchange to US 17 or the Northern Connector from the interchange to SR (State Route) 16. The proposed change commits the developer to the construction of the Southern Connector.

Prior to any certificates of occupancy being issued for Phase 3, the DO requires the developer to construct the option not chosen in Phase 2. The amended application is consistent with the DO because it requires the developer to complete the northern and southern connectors by the end of Phase 3, completing the connection between US 17 and SR 16. In addition, the applicant is proposing a realignment of the roadway as shown on the map. FDOT has determined that US 17 should continue to be the through-route which originally necessitated this realignment.

- **Impacts:** No impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government were identified.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended for this amendment.

Local Govt. and Plan Amendment	Number on Regional Map	Proposed	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Clay County 22-3ESR	2	X		Clay	01-06-2023	CPA 2022-21

- **Type:** Transportation Map Series Amendment
- **Issue:** This proposed amendment is a County-sponsored amendment to the 2040 Comprehensive Plan that will amend Figure 4 of the Transportation Element. The amendment means adding a future multiuse trail segment identified in the North Florida TPO-sponsored Clay-Duval County Trail Feasibility Study. The proposed segment would connect a new County park that will serve the region.
- **Background:** The Clay-Duval Feasibility Study sponsored by the North Florida TPO in June 2022, analyzed potential routes for the future multiuse trail and found that the segment on State Road 21 between State Road 16 and Long Bay Road scored higher than the County Road 218 Alternative. The study noted that both paths provide a similar rural experience but that the State Road 21 Alternative provides access to more residential lots. Additionally, this path would provide a needed connection to the County’s new regional park. Therefore, the County amended Figure 4 of the County Transportation Element by proposing an alignment of the Northeast Florida Greenway as a multiuse path extending south from Veterans Park, through Jennings Forest, south on Live Oak Lane, and continuing down Long Bay Road to State Road 21. From this point, the Greenway path indicates a segment of bike paths and sidewalks continuing south to County Road 218 where it changes back to a multi-use trail. A separate trail loop adjacent to County Road 218 then moves south to State Road 16 where it connects back to State Road 21 south of the new County park. The final segment of the multiuse path extends south on State Road 21 from State Road 16 and would connect to the existing trail by Goldhead State Park. See the appendix for the map provided by the county for the amendment.
- **Impacts:** No impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government were identified.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended for this amendment.

Local Govt. and Plan Amendment	Number on Regional Map	Proposed	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 22-2ESR (Alternate Review)	3		X	Duval	12-16-2022	Ordinance 2022-747-E

- **Type:** Future Land Use Map Amendment
- **Issue:** The applicant sought an amendment from Mixed Use (MU) pursuant to FLUE Policy 4.3.18 to Mixed Use (MU) pursuant to revised FLUE Policy 4.3.18, which included changes to the percent distribution of uses including residential densities, a refinement to the total acreage of the site, a change to allow the location of multi-family residential use, and the removal of the recommendation for non-impacted wetlands to be placed into conservation easements. The adopted amendment changes the Future Land Use designation for 2,235 acres from Mixed Use (MU) pursuant to Future Land Use Element (FLUE) Policy 4.3.18 to Mixed Use (MU) pursuant to revised FLUE Policy 4.3.18.
- **Background:** The 2,235-acre site is mostly undeveloped with some silviculture uses located east, north, south, and west of the intersection with Braddock Road and Lem Turner Road. The site is in the North Planning District, and Lem Turner Road is classified as a minor arterial roadway; Braddock Road is classified as a collector roadway. In 2010, the site was designated the Braddock Family Parcel Multi-Use (MU) Area pursuant to Future Land Use Element (FLUE) Policy 4.3.18 and was subject to the uses and limitations of the FLUE Policy. Ordinance 2020-471-E removed a 102-acre parcel from the Braddock Family Parcel MU Area with a land use change to LDR and was amended to address these changes.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts to adjacent jurisdiction comprehensive plans identified. Please see below for more details.
 - Resources of Regional Significance:* The subject site is accessible from Lem Turner Road (SR 115), a minor arterial facility. A trip generation comparison was provided by the City’s Transportation Planning Division and the amendment will result in zero net new trips on the roadway. The subject site is located within the 150-foot, 300-foot, and 500-foot Height and Hazard Zone for Jacksonville International Airport, a transportation resource of regional significance. Zoning will limit development to a maximum height of less than 150 feet, 300 feet, or 500 feet unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration.
 - *Extra-Jurisdictional Impacts to Adjacent Jurisdictions’ Comprehensive Plans:* No extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government were identified.
- **Recommended Intergovernmental Coordination:** The NEFRC recommended in the transmittal phase of the amendment that the City of Jacksonville coordinates with the Nassau County Planning Department regarding this amendment based on the proximity of the site to the County Boundary. A copy of the amendment has been provided to Nassau County, but the County has not commented yet.

Local Govt. and Plan Amendment	Number on Regional Map	Proposed	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 22-5ESR (Alternate Review)	4		X	Duval County	12-02-2022	Ordinance 2022-662-E

- **Type:** Future Land Use Map Amendment
- **Issue:** The adopted amendment changed the Future Land Use designation for approximately 25 acres from Rural Residential (RR) to Low-Density Residential (LDR) in order to allow for residential development. The subject property is located at 3915 and 3917 Starratt Road, between Tiki Lane and Grover Road.
- **Background:** The 25 acres site is currently comprised of a mix of vacant single-family residential land and a mobile home. Although the site totals 25 acres, the Land Use Amendment Application was defined as large scale due to the length of the boundary extension required to permit the proposed Low-Density Residential Development. The current zoning is Residential Low-Density -100A (RLD100-A) and the applicant intends to develop thirty-five (35) single-family dwellings on half-acre lots without connecting to both JEA water and wastewater infrastructure (the applicant indicated that the development would be served by private septic systems).
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts to adjacent jurisdiction comprehensive plans identified. Please see below for more details.
 - Resources of Regional Significance:* The subject site is 25 acres and is accessible from Starratt Road, a collector roadway. A trip generation comparison was provided by the City’s Transportation Planning Division and the future land use amendment will result in 707 daily trips. The Transportation Planning Division recommends ongoing coordinating efforts with the City of Jacksonville Traffic Engineer to ensure that a traffic operational analysis is provided to address the specific external impacts as a result of the amendment. The subject is located within the 50-foot Height and Hazard Zones for the Jacksonville International Airport, a transportation resource of regional significance. Zoning will limit development to a maximum height of less than 500 feet unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration. The location is also adjacent to the Pumpkin Hill Creek Preserve State Park, a natural resource of regional significance, providing outdoor recreation for nearby sites. The subject property is located within an area that falls within the jurisdiction of the Manatee Protection Plan Boat Facility Siting Zone. According to the respective Manatee Protection Plan, Starratt Creek is classified as an unacceptable zone and only allows for the construction of 1 boat slip per 100 linear feet of shoreline owned. No adverse impacts to strategic regional resources were identified.
 - Extra-Jurisdictional Impacts to Adjacent Jurisdictions’ Comprehensive Plan:* No extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government were identified.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended for this amendment.

Local Govt. and Plan Amendment	Number on Regional Map	Proposed	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Bunnell 22-02ESR	5		X	Flagler	1-06-2023	Ordinance 2022-24

- **Type:** Future Land Use Map Amendment
- **Issue:** The adopted amendment changed 74.98 acres from Mixed Use to Multi-Family on the City’s Future Land Use Map. The subject site is located south of East Moody Boulevard (State Highway 100 E), west of Briarwood Drive, and east of Commerce Park.
- **Background:** Under the adopted FLUM designation of "Multi-Family" a maximum density of 20 dwelling units per acre is allowed. The location of the subject along a major thoroughfare makes it an appropriate setting for the higher density, as does the companion rezoning request to amend the official zoning map for the City of Palm Coast’s “Commercial-Low Density” to “R-3B, Multiple-Family Residential”. The property was annexed by the City of Bunnell in 2018 based on Ordinance 2018-27.
- **Impacts to Resources of Regional Significance and Adjacent Jurisdiction’s Comprehensive Plans:** There are no impacts to Resources of Regional Significance or extra-jurisdictional impacts to adjacent jurisdiction comprehensive plans identified. Please see below for additional details:
 - Resources of Regional Significance:* The subject site is along State Highway 100 E, a Transportation Resource of Regional Significance. As part of the City’s Concurrency Analysis, a Traffic and Daily Trip Analysis was conducted indicating a net increase of 3,133 Annual Average Daily Traffic and 285 vehicles for PM peak traffic. The traffic analysis indicated that there is an available capacity for increased density at the site; no adverse impacts to strategic regional resources were identified.
 - *Extra-Jurisdictional Impacts to Adjacent Jurisdictions Comprehensive Plan:* No extra-jurisdictional impacts inconsistent with the Comprehensive Plan of a local government were identified.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended for this amendment.

Local Govt. and Plan Amendment	Number on Regional Map	Proposed	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Town of Hilliard 22-1ESR (Alternate Review)	6	X		Nassau	12-16-2022	Hilliard Property Rights Element

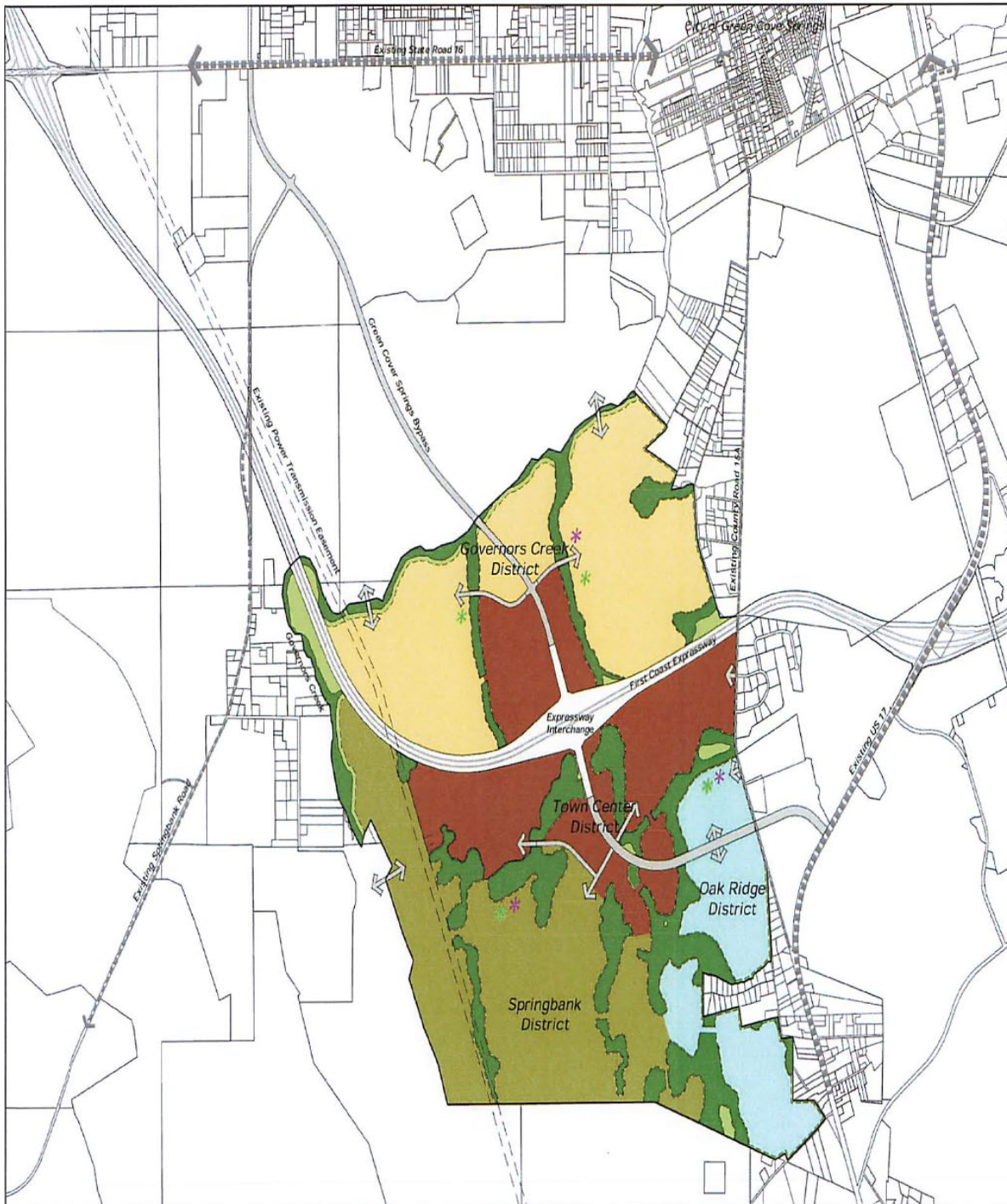
- **Type:** Text Amendment
- **Issue:** The proposed amendment to the Town of Hilliard’s Comprehensive Plan provides a Property Rights Element as required by Chapter 163. 3177(6)(i), Florida Statutes.
- **Background:** The Hilliard Planning and Zoning Board, the designated Local Planning Agency (LPA), for the Town, held the LPA public hearing on September 13, 2022, and recommended the transmittal of the proposed amendments to the Town Council. On October 6, 2022, the Hilliard Town Council reviewed the proposed amendments and directed the staff to submit the proposed amendments to the DEO and the reviewing agencies for review.
- **Impacts to Resources of Regional Significance and Adjacent Jurisdiction’s Comprehensive Plans:** No impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government were identified.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended for this amendment.

Local Govt. and Plan Amendment	Number on Regional Map	Proposed	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
St. Johns County Amendment 22-2ESR	7		X	St. Johns County	1-06-2023	Ordinance 2022-89

- **Type:** Site-Specific Text Amendment
- **Issue:** The proposed amendment seeks to amend Policy A.1.11.3 to increase the Floor Area Ratio (FAR) from 70% to 120% for the construction of a personal property self-storage, within the Mixed-Use Future Land Use designation specifically located at 1855 State Road 207.
- **Background:** An applicant proposed to build a 120,000-square-foot personal property self-storage facility. According to the site plan, the proposed building is 30,400 square feet; however, this would be per floor; four stories, at 53.6 feet maximum height. The applicant does not seek to do a Future Land Use Amendment or Rezoning of the parcel. The site location and current Future Land Use for the site are provided in Maps 4-5 in the Appendix to this report.
- **Impacts:** No impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government were identified.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended for this amendment.

Appendix

Map 1 (Clay County Clay County Governor's Park DRI): Proposed Master Development Map



GOVERNORS PARK

PROPOSED MASTER DEVELOPMENT MAP

JULY 20, 2021

LEGEND

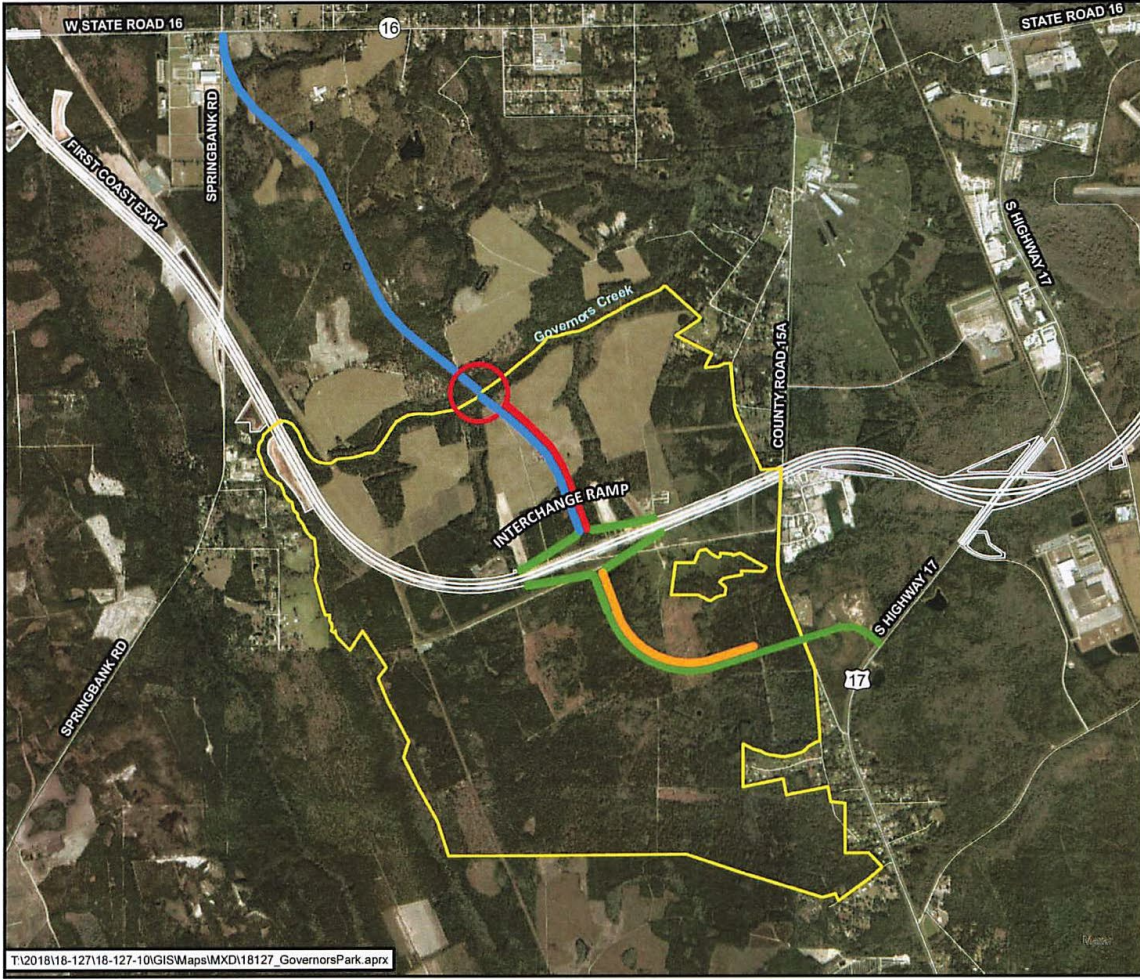


- Town Center District**
 - Retail
 - Office
 - Light Industrial
 - Residential
- Governors Park District**
 - Retail
 - Office
 - Residential
- Springbank District**
 - Residential
 - Office
 - Retail
- Oak Ridge District**
 - Residential
 - Office
 - Retail
- Open Space / Wetlands**
- Open Space / Uplands**
- Proposed School Site**
- Potential Community Park**

Note: the location, configuration, acreages and use on development parcels, roads, lakes, etc., are conceptual in nature and subject to further refinement upon submission of final development plans.



Map 2 (Clay County Governor's Park DRI): Traffic Mitigation Map



Governors Park DRI

Exhibit 8

TRANSPORTATION MITIGATION MAP

Source: ETM, Clay County

LEGEND

Governors Park

Wildlife Crossing

- Bypass Northern Segment - 2 Lanes
- Bypass Southern Segment - 2 Lanes/Ramps
- Bypass Southern Segment - 4 Lanes
- Bypass Northern Segment - 4 Lanes



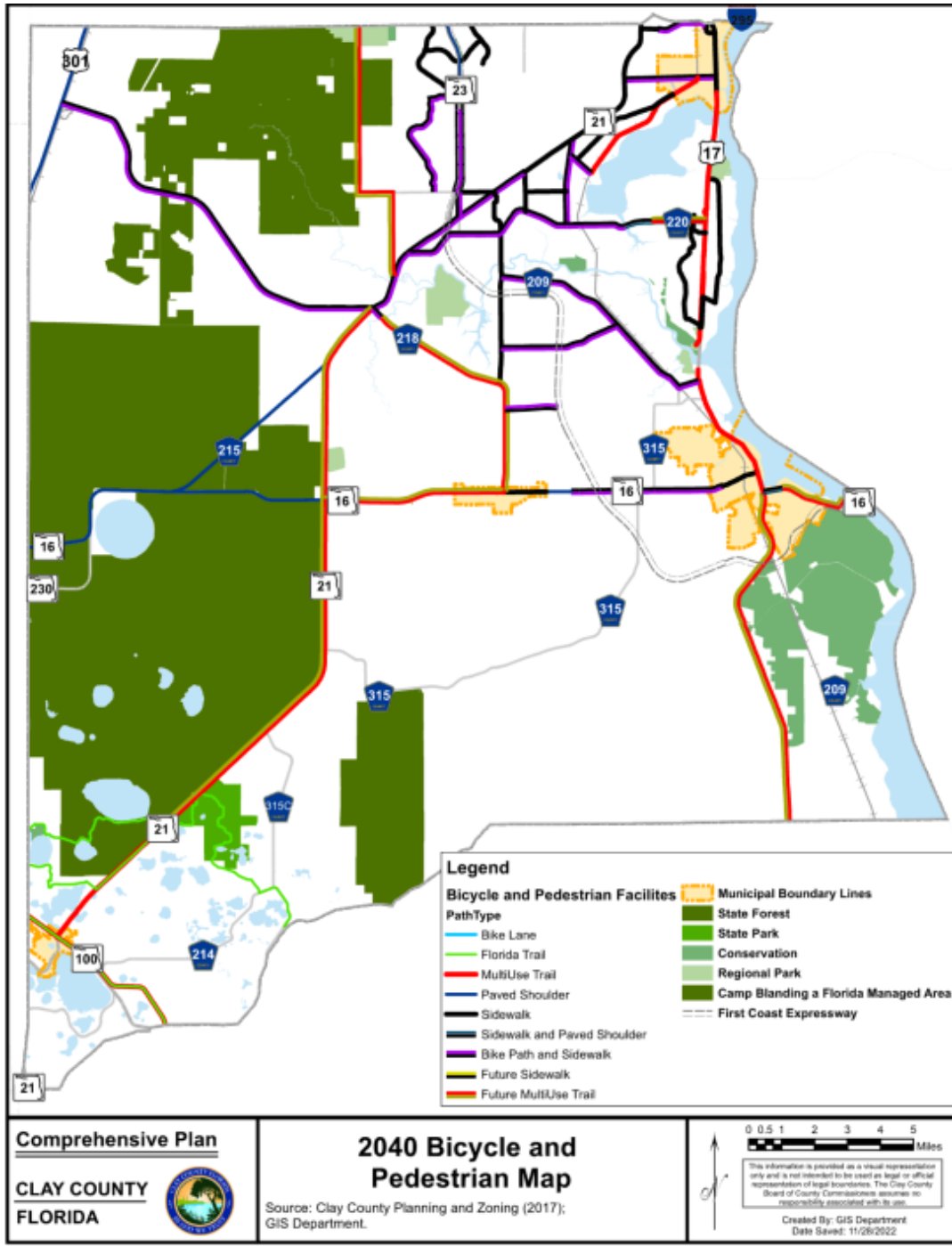
VICINITY MAP



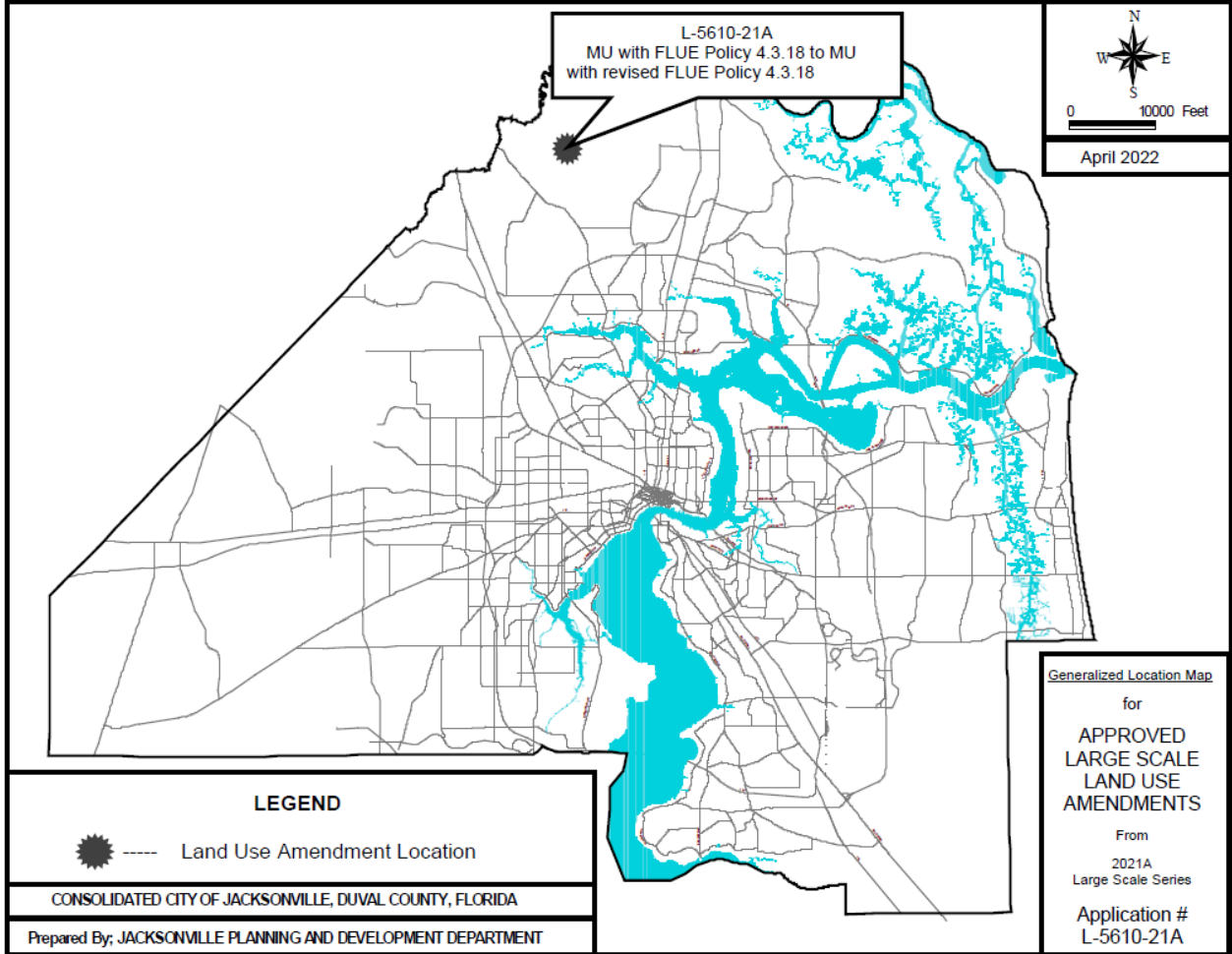
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T:\2018\18-127\18-127-10\GIS\Maps\MXD\18127_GovernorsPark.aprx

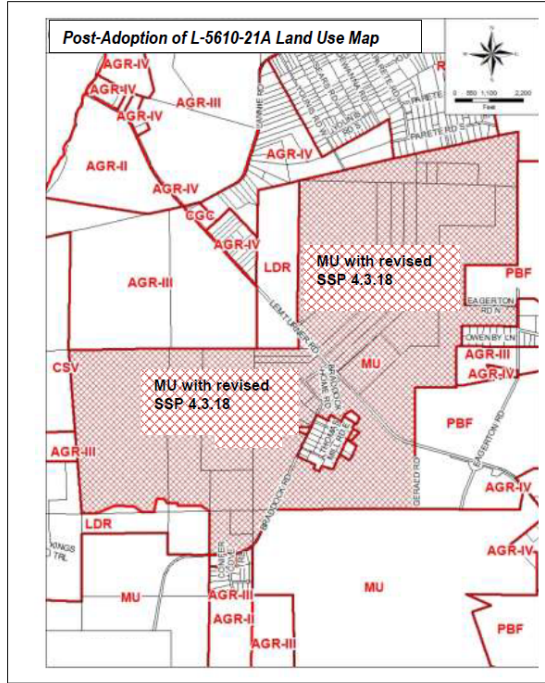
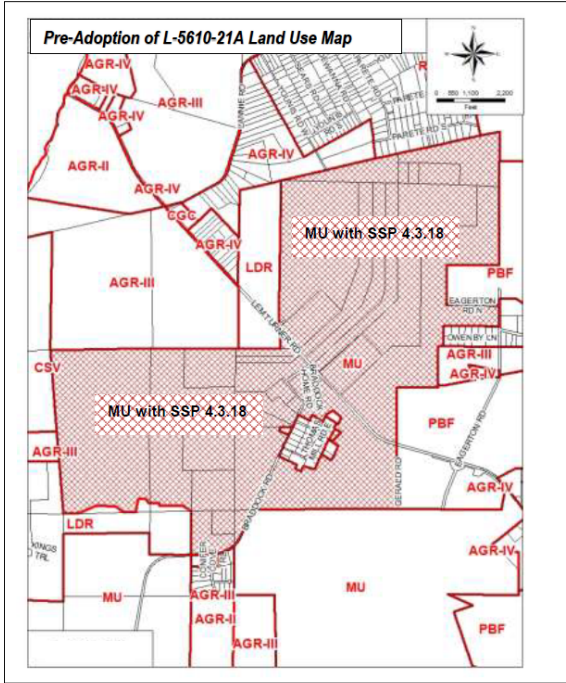
Map 3 (Clay County 22-3): Traffic Mitigation Map



Map 4 (City of Jacksonville 22-2ESR): Location Map



Map 5 (City of Jacksonville 22-2ESR): Existing and Proposed Future Land Use Map



Request for Large Scale Land Use Amendment to Future Land Use Map Series



From: Multi-Use (MU) with Site Specific Policy 4.3.18
To: Multi-Use (MU) with revised Site Specific Policy 4.3.18

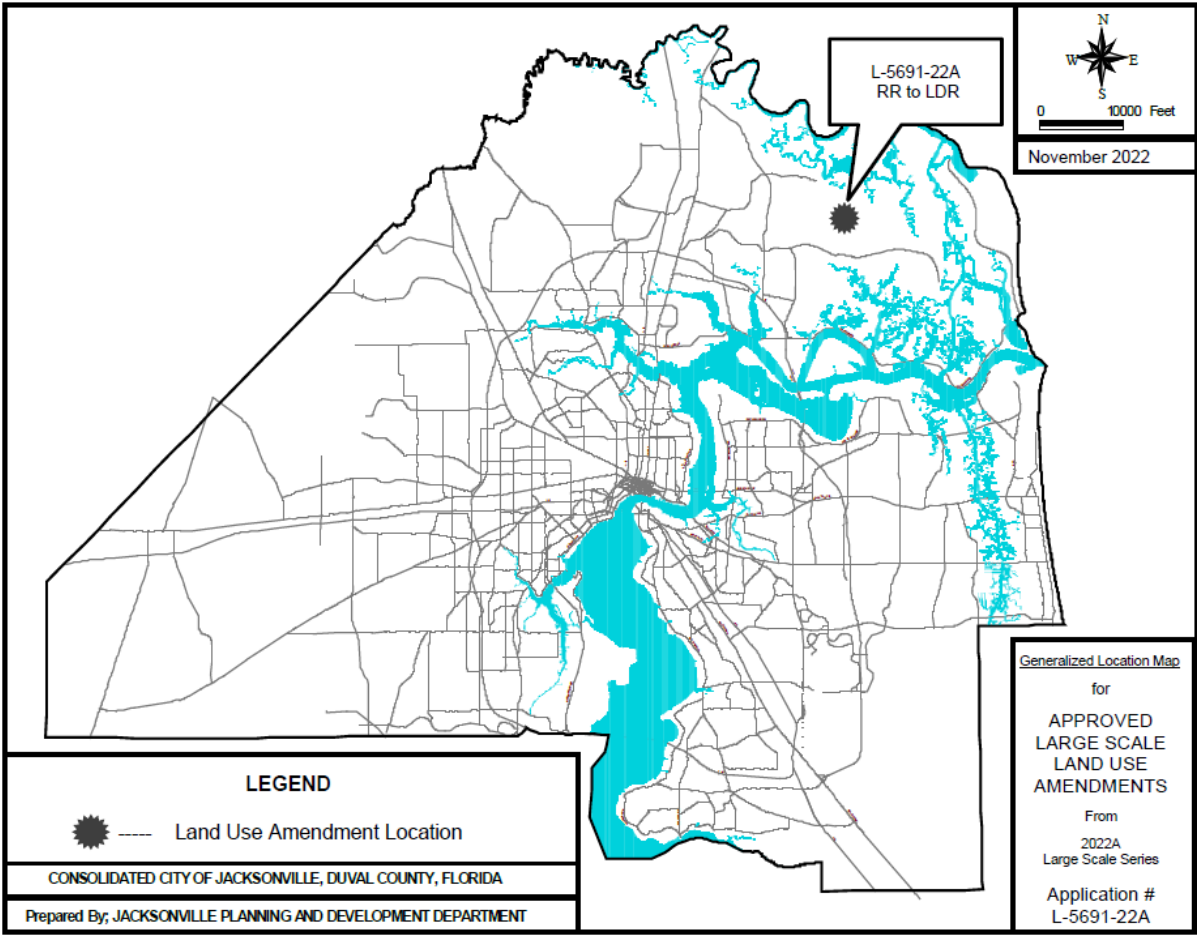
Planning District: 6

Identification Number: L-5610-21A

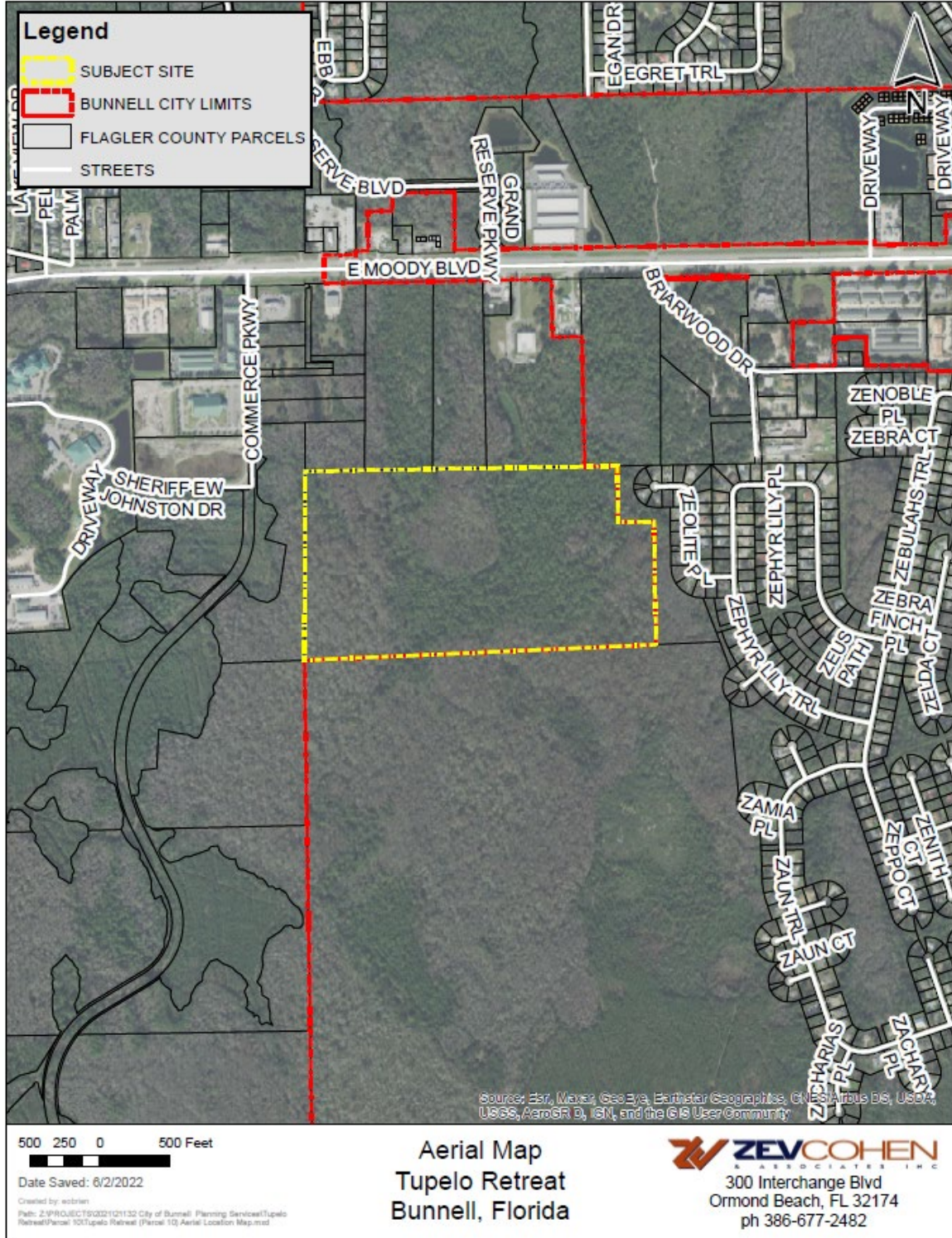
Council District: 7 and 8

Exhibit 2 (Page 1 of 1)

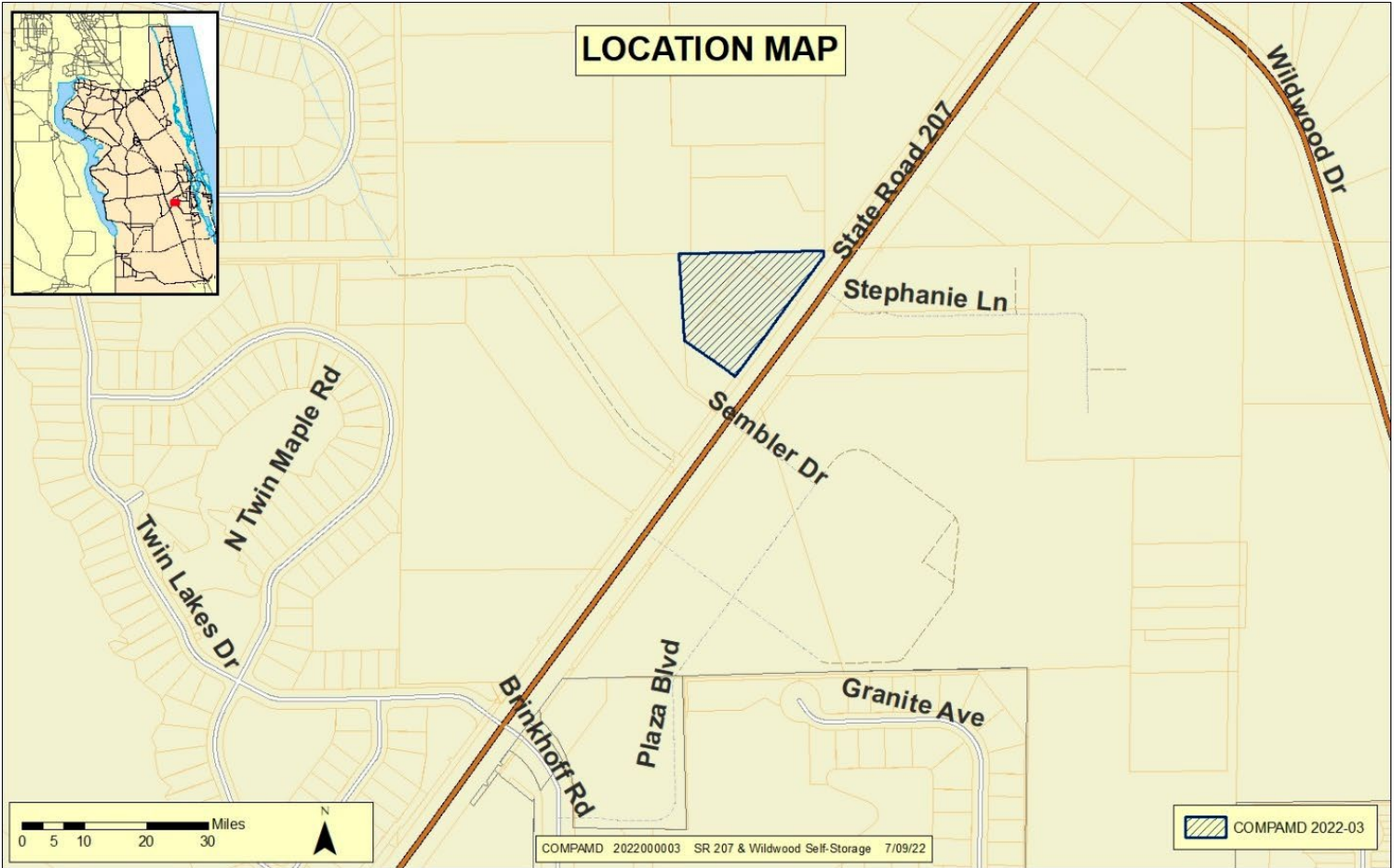
Map 6 (City of Jacksonville 22-5ESR) Location Map



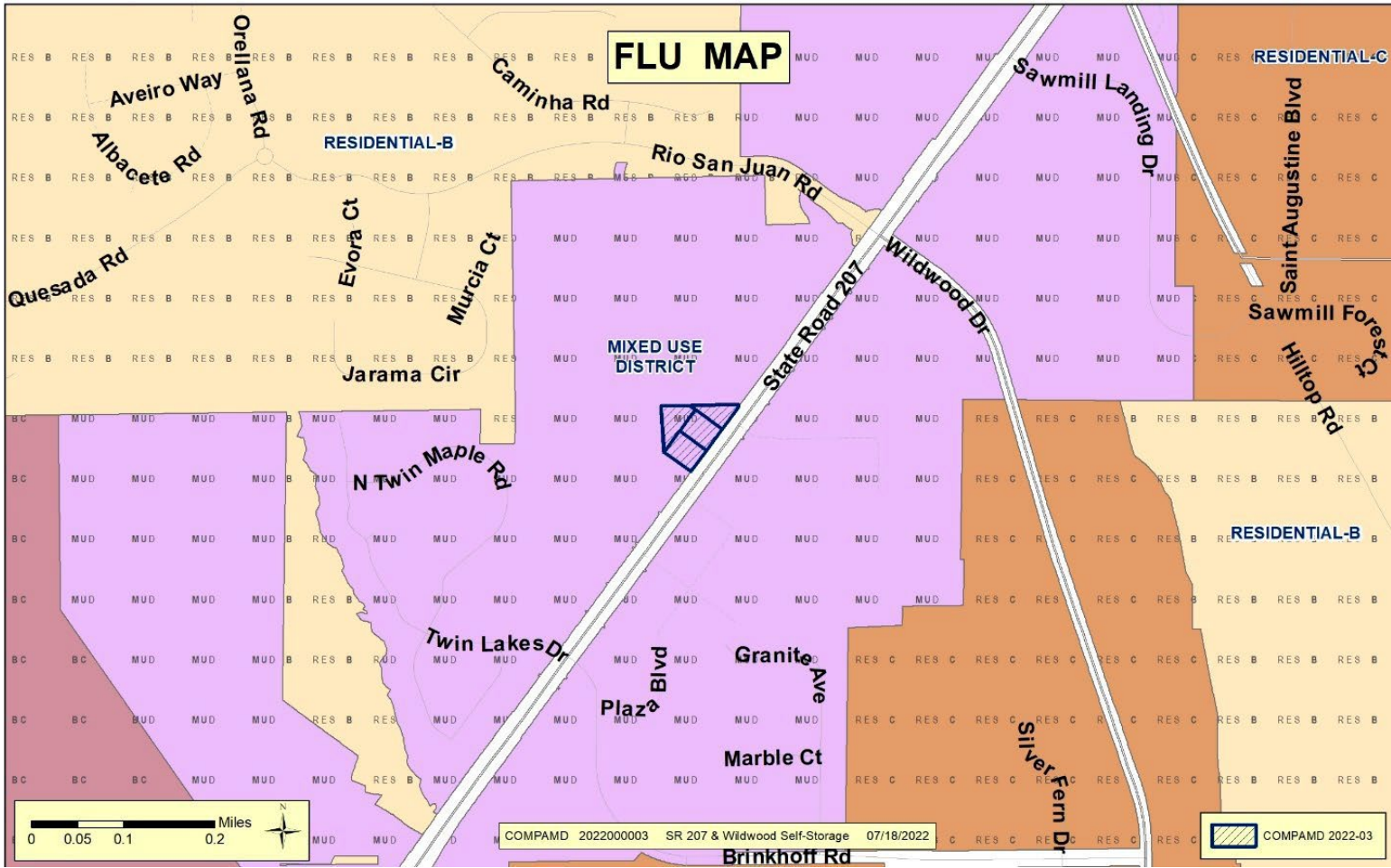
Map 8 (Flagler County 22-02ESR) Subject Map



Map 11 (St. Johns County 22-2ESR) Location Map



Map 9 (St. Johns County 22-2ESR) Existing Future Land Use Map



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Apalachee • Central Florida
East Central Florida • Emerald Coast
North Central Florida • Northeast Florida • South Florida
Southwest Florida • Tampa Bay • Treasure Coast

MONTHLY ACTIVITY REPORT: December 2022

RESOURCE DEVELOPMENT/CAPACITY BUILDING and OUTREACH

- Distributed the Holiday 2022 Florida Regional Councils Association (FRCA) Newsletter, *FRCA Forward* - <http://www.flregionalcouncils.org/resources/news/>.
- Updated the email lists for and maintained the email listserv for approximately 2,750 individuals who receive *FRCA Forward*.
- Maintained and updated the FRCA website: www.flregionalcouncils.org.
- To enhance partnerships and strengthen the relationship between regional planning councils and their state and federal partners, organized, participated with, or attended the following meetings and webinars:
 - Florida Collaborative Coordinator's Meeting with Regional Resiliency Coalitions
 - Statewide Emergency Shelter Working Group Meeting

ASSOCIATION MANAGEMENT

- Continued preparations for the Winter 2023 Policy Board Meeting including agenda preparation, logistics and coordination meetings. Prepared for the January Executive Directors Advisory Committee meeting in Tallahassee.
- Assisted with the finalization of the FRCA 2022 Annual Report.
- Continued to coordinate logistics for the 2022-23 meeting and conference schedule.
- Distributed grant opportunities and information of interest from local, state and national organizations.



FORWARD

A monthly update from Florida's Regional Planning Councils



Tampa Bay RPC Creates Resilient Shoreline Ordinance Template

While many jurisdictions have policies for seawalls or comprehensive plans that encourage living shorelines, very few have language which recognizes the need to define an integrated continuum and hierarchy of coastal protection projects.



Through support from a grant from the Florida Department of Environmental Protection, the Tampa Bay RPC created a Resilient Shoreline Model Ordinance template to support local governments when making updates to local plans and ordinances related to shoreline protection. The template was developed over two years with extensive input from stakeholders and experts in coastal engineering, marine construction, shoreline ecology, environmental resources management, flood plain management,

climate science, land-use policy, permitting, and real estate.

The new Resilient Shoreline Model Ordinance template is one of the first of its kind in the state and defines an integrated set of policies to ensure that all types of shoreline protection strategies are designed to be resilient to changing sea levels and tidally influenced flooding through 2070. It also considers both community flood protection benefits and ecological integrity of coastal habitats and shorelines on bay waters and riverine systems.

The template will help local governments streamline their review and approval processes and if adopted, will provide guidance to property owners and contractors to create shoreline projects that increase community resilience and improve local habitats and water quality.

Visit tbrpc.org/shoreline-model to download the template and to watch the Shoreline Ordinance Rollout Webinar held on October 25th, 2022.

Region 3 Healthcare Coalition Hosts Emergency Response Presentation

On October 13th, the Region 3 Healthcare Coalition (*a program of the Northeast Florida Regional Council*), the First Coast Disaster Council, and the Northeast Florida Regional Domestic Security Task Force cohosted presenters from the Las Vegas Metropolitan Police Department. Deputy Chief Sasha Larkin and Lieutenant Braden Schrag presented to an audience of over 300 people on the Route 91 Harvest Music Festival mass casualty incident (MCI) that occurred in Las Vegas on October 1, 2017. Approximately 867 people were injured, at least 413 of them with gunshot wounds or shrapnel injuries.



The event marked the 5th anniversary of the deadliest mass shooting in United States history. Attendees came from various professional backgrounds, including elected officials, law enforcement, fire and rescue services, hospitals, healthcare, emergency management, and more. The presenters walked the participants through the shooting incident from start to finish while highlighting operational considerations of managing 20,000+ concertgoers and an unknown gunman.

The officers also discussed recovery from an incident of this scale and magnitude. Response organizations and local hospitals endured trauma following the shooting

and surge of patients. Programs and resources had to be allocated for mental health and resiliency centers to assist the community with healing from this catastrophic event.

This is the second presentation hosted by the Northeast Florida Regional Council regarding the Route 91 Harvest Music Festival. Previously, representatives from hospitals and emergency management in Las Vegas gave presentations to the healthcare sector in Northeast Florida. Through these initiatives, we are better preparing the responders and healthcare facilities across our region.

East Central Florida RPC Develops Economic Strategy



Throughout 2021-2022 the East Central Florida RPC economic development staff researched and developed the City of Palm Bay Economic Strategic Plan. Incorporated in 1960, the City of Palm Bay is the largest in Brevard County by population and land area, with just over 100 square miles. Growth in the 1960s was greatly influenced by the development and spread of the aerospace industries associated with the Kennedy

Space Center and by 1990, Palm Bay had become Brevard's most populous city. Today the city has a demographically diverse population, a working-class economy, and is home to the headquarters of the Fortune 500 tech and defense focused company L3Harris.

The first phase in developing the economic strategic plan involved creating an existing conditions analysis report which included three significant tasks:

- A demographic and occupational analysis which generated demographic characteristics such as resident and worker commuting patterns and occupations
- An economic base analysis which assessed the city's major industries, clusters, and corridors, and helped identify areas of activity
- Land use analysis which describes the city's land use

An analysis was conducted to analyze the strengths, weaknesses, opportunities, threats, and related to the economic development pillars - People, Places, and Prosperity. A *Strategies and Recommendations Report* was completed in July 2022 and included actions the city can undertake to further economic development and potential funding sources to implement those actions. The Council submitted the final version of the *City of Palm Bay Economic Strategic Plan* at the beginning of November 2022.

UPCOMING EVENTS



FEPA 2023 Annual Meeting and Work Session

January 30 - February 3rd
in Orlando

Click [here](#) for more
information.

Save the date

100% virtual event

2023 Public Policy Workshop

Thursday, Feb. 23 - 1 - 5 pm ET &

Friday, Feb. 24 - 9 am - 12:15 pm ET

Registration opens on Dec. 12

florida.planning.org/ppw



LOCAL
KNOWLEDGE
REGIONAL
SOLUTIONS
STATEWIDE
IMPACT

Denise Imbler | dimbler@arpc.org | flregionalcouncils.org

Agenda

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Bringing Communities Together

MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{DS} DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: OCTOBER 2022 FINANCIAL REPORT

The Northeast Florida Regional Council posted a Net Income of \$3,147 for the month of October and a Year-to-Date Net Income of \$3,147.

Follow Us.



EQUAL OPPORTUNITY EMPLOYER

Regional Council - Agencywide	Adopted Budget 22/23	October 2022	YTD	Represents 8% of Fiscal Year	Budget Variance
Revenues					
County Dues	\$ 694,757	57,896	57,896	8%	0%
Local Government Technical Assistance	\$ 37,000	8,539	8,539	23%	15%
Transportation Disadvantaged (TD)	\$ 176,015	11,085	11,085	6%	-2%
Economic Development Administration (EDA)	\$ 70,000	4,097	4,097	6%	-2%
Hazardous Analysis	\$ 8,556	-	-	0%	-8%
Local Emergency Preparedness Committee (LEPC)	\$ 70,000	4,192	4,192	6%	-2%
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 66,000	-	-	0%	-8%
Small Quantity Generator (SQG) Program	\$ 5,000	-	-	0%	-8%
Healthcare Coalition	\$ 748,712	15,917	15,917	2%	-6%
CDBG North Florida Resiliency Plan	\$ 257,000	20,776	20,776	8%	0%
CDBG Mitigation Assessment and Planning	\$ 100,000	3,063	3,063	3%	-5%
Florida Hospital Association	\$ 73,500	-	-	0%	-8%
Department of Economic Opportunity (DEO)	\$ -	4,577	4,577	0%	-8%
Regional Leadership Academy (RLA)	\$ 4,900	-	-	0%	-8%
Other Revenue	\$ 100	108	108	0%	0%
TOTAL REVENUES	\$ 2,311,540	\$ 130,250	\$ 130,250	6%	
TRANSFER FROM GENERAL FUND	\$ 137,286	\$ (3,147)	\$ (3,147)		
TOTAL REVENUE/GENERAL FUND	\$ 2,448,826	\$ 127,103	\$ 127,103	5%	
Expenses					
Salaries and Fringe	\$ 1,494,146	96,278	96,278	6%	-2%
Contract/Grant Direct Expenses	\$ 611,230	3,872	3,872	1%	-7%
Indirect - Allocated Expenses*	\$ 213,000	12,459	12,459	6%	-2%
General Fund Expense*	\$ 130,450	14,494	14,494	11%	3%
TOTAL EXPENSES	\$ 2,448,826	\$ 127,103	\$ 127,103	5%	
Net Income (loss)	\$ (137,286)	3,147	\$ 3,147		

Northeast Florida Regional Council
 Balance Sheet
 October 2022

	FY 21/22	FY 22/23
	October 2021	October 2022
ASSETS		
Cash	2,492,686	2,480,421
Accounts Receivable	294,261	301,992
Pension Liability-Deferred Outflows	334,226	334,226
WJCT Security Deposit	7,400	7,400
Total Current Assets	3,128,573	3,124,039
Property and Equipment:		
Office Furniture and Equipment	243,116	277,765
Less Accumulated Depreciation	175,193	172,748
Total Property and Equipment, net	67,922	105,017
Total Assets	3,196,495	3,229,055
LIABILITIES		
Accounts Payable	3,504	12,743
Accrued Salaries and Leave	68,091	59,307
Deferred Revenue	389,595	345,235
Pension Liability	428,190	428,190
Pension Liability-Deferred Inflows	566,417	566,417
Total Liabilities	1,455,796	1,411,892
EQUITY		
Equity and Other Credits:		
Retained Earnings	1,740,699	1,817,164
Total Equity and Other Credits	1,740,699	1,817,164
Total Liabilities, Equity and Other Credits	3,196,495	3,229,055

YTD Comparison

	21/22	22/23	21/22	22/23
	Net Income (Loss)	Net Income (Loss)	Cash Balance	Cash Balance

AGENCYWIDE

October	\$ 21,535	\$ 3,147	\$ 2,492,686	\$ 2,480,421
November	\$ 9,605		\$ 2,494,600	
December	\$ 22,210		\$ 2,487,274	
January	\$ 27,295		\$ 2,452,970	
February	\$ 63,350		\$ 2,623,570	
March	\$ 98,960		\$ 2,452,109	
April	\$ 125,273		\$ 2,340,155	
May	\$ 122,532		\$ 2,390,743	
June	\$ 153,422		\$ 2,247,173	
July	\$ 143,654		\$ 2,227,862	
August	\$ 116,384		\$ 2,466,138	
September	\$ 94,852		\$ 2,425,296	



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MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: DONNA STARLING, CHIEF FINANCIAL OFFICER *DS*

RE: OCTOBER 2022 INVESTMENT REPORT

Bank Account Interest

	<u>FY 21/22</u>	<u>FY 22/23</u>
October Interest	\$ 8	\$ 9
Year to Date Interest	\$ 8	\$ 9

Florida Local Government Investment Trust

	<u>FY 21/22</u>	<u>FY 22/23</u>
Current Balance	\$18,152	\$17,482

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EQUAL OPPORTUNITY EMPLOYER

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MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: ^{DS} DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: NOVEMBER 2022 FINANCIAL REPORT

The Northeast Florida Regional Council posted a Net Income of \$7,145 for the month of November and a Year-to-Date Net Income of \$10,292.

Follow Us.



EQUAL OPPORTUNITY EMPLOYER

Regional Council - Agencywide	Adopted Budget 22/23	November 2022	YTD	Represents 17% of Fiscal Year	Budget Variance
Revenues					
County Dues	\$ 694,757	57,896	115,793	17%	0%
Local Government Technical Assistance	\$ 37,000	24,421	32,960	89%	72%
Transportation Disadvantaged (TD)	\$ 176,015	20,698	31,783	18%	1%
Economic Development Administration (EDA)	\$ 70,000	9,559	13,656	20%	3%
Hazardous Analysis	\$ 8,556	17	17	0%	-17%
Local Emergency Preparedness Committee (LEPC)	\$ 70,000	9,543	13,735	20%	3%
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 66,000	-	-	0%	-17%
Small Quantity Generator (SQG) Program	\$ 5,000	-	-	0%	-17%
Healthcare Coalition	\$ 748,712	49,443	65,360	9%	-8%
CDBG North Florida Resiliency Plan	\$ 257,000	24,461	45,237	18%	1%
CDBG Mitigation Assessment and Planning	\$ 100,000	4,049	7,112	7%	-10%
Florida Hospital Association	\$ 73,500	-	-	0%	-17%
Department of Economic Opportunity (DEO)	\$ -	9,851	14,428	0%	-17%
Regional Leadership Academy (RLA)	\$ 4,900	-	-	0%	-17%
Other Revenue	\$ 100	124	232	0%	0%
TOTAL REVENUES	\$ 2,311,540	\$ 210,063	\$ 340,313	15%	
TRANSFER FROM GENERAL FUND	\$ 137,286	\$ (7,145)	\$ (10,292)		
TOTAL REVENUE/GENERAL FUND	\$ 2,448,826	\$ 202,918	\$ 330,021	13%	
Expenses					
Salaries and Fringe	\$ 1,494,146	160,370	256,648	17%	0%
Contract/Grant Direct Expenses	\$ 611,230	17,987	21,859	4%	-13%
Indirect - Allocated Expenses*	\$ 213,000	19,553	32,012	15%	-2%
General Fund Expense*	\$ 130,450	5,009	19,503	15%	-2%
TOTAL EXPENSES	\$ 2,448,826	\$ 202,918	\$ 330,021	13%	
Net Income (loss)	\$ (137,286)	7,145	\$ 10,292		

Northeast Florida Regional Council
 Balance Sheet
 November 2022

	FY 21/22 November 2021	FY 22/23 November 2022
ASSETS		
Cash	2,494,600	2,548,733
Accounts Receivable	264,267	303,054
Pension Liability-Deferred Outflows	347,859	334,226
WJCT Security Deposit	7,400	7,400
Total Current Assets	3,114,127	3,193,413
Property and Equipment:		
Office Furniture and Equipment	243,116	277,765
Less Accumulated Depreciation	177,743	176,503
Total Property and Equipment, net	65,373	101,262
Total Assets	3,179,499	3,294,675
LIABILITIES		
Accounts Payable	21,788	28,202
Accrued Salaries and Leave	104,007	104,084
Deferred Revenue	316,695	343,474
Pension Liability	1,001,124	428,190
Pension Liability-Deferred Inflows	85,350	566,417
Total Liabilities	1,528,965	1,470,366
EQUITY		
Equity and Other Credits:		
Retained Earnings	1,650,535	1,824,308
Total Equity and Other Credits	1,650,535	1,824,308
Total Liabilities, Equity and Other Credits	3,179,499	3,294,675

YTD Comparison

	21/22		22/23		21/22		22/23
	Net Income (Loss)		Net Income (Loss)		Cash Balance		Cash Balance

AGENCYWIDE

October	\$ 21,535	\$ 3,147	\$ 2,492,686	\$ 2,480,421
November	\$ 9,605	\$ 7,145	\$ 2,494,600	\$ 2,548,733
December	\$ 22,210		\$ 2,487,274	
January	\$ 27,295		\$ 2,452,970	
February	\$ 63,350		\$ 2,623,570	
March	\$ 98,960		\$ 2,452,109	
April	\$ 125,273		\$ 2,340,155	
May	\$ 122,532		\$ 2,390,743	
June	\$ 153,422		\$ 2,247,173	
July	\$ 143,654		\$ 2,227,862	
August	\$ 116,384		\$ 2,466,138	
September	\$ 94,852		\$ 2,425,296	



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Bringing Communities Together

MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: DONNA STARLING, CHIEF FINANCIAL OFFICER *DS*

RE: NOVEMBER 2022 INVESTMENT REPORT

Bank Account Interest

	<u>FY 21/22</u>	<u>FY 22/23</u>
November Interest	\$ 9	\$ 9
Year to Date Interest	\$ 17	\$ 18

Florida Local Government Investment Trust

	<u>FY 21/22</u>	<u>FY 22/23</u>
Current Balance	\$18,132	\$17,597

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Resolution

Northeast Florida Regional Council

2023-01

Honoring

The Honorable Jeff Rawls

WHEREAS, the Honorable Jeff Rawls, County Commissioner, was appointed in August, 2019 by the Putnam County Board of County Commissioners to serve as a representative on the Northeast Florida Regional Council Board of Directors; and

WHEREAS, Commissioner Rawls served as a member of the Personnel, Budget & Finance Policy Committee, and the Affordable Housing Committee; and

WHEREAS, Commissioner Rawls advocated strongly for a regional look at the Opioid Crisis and the impact on Northeast Florida, which resulted in Council staff dedicating time and resources to the opioid epidemic; and

WHEREAS, Commissioner Rawls served the Council and Northeast Florida citizens with great distinction, devotion, and dedication; and

WHEREAS, his efforts on behalf of the Council and Northeast Florida is greatly appreciated and will be missed.

NOW, THEREFORE, BE IT RESOLVED that the policy body of the Northeast Florida Regional Council hereby commends Commissioner Rawls for his efforts and contributions during his tenure and expresses its sincere appreciation for his service.

Unanimously adopted by the Northeast Florida Regional Council in a regular meeting assembled in the City of Jacksonville, on the fifth day of January, 2023.

Randle P DeFoor

President

Elizabeth Payne

CEO

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MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: COUNCIL WORK PLAN: 2022 OVERVIEW AND 2023 DISCUSSION

Staff will recap the 2022 Work Plan and implementation activities that have taken place over the last year. Issues:

- Affordable Housing
- Broadband
- Workforce Development
- Agriculture (Cultivation) as Economic Development
- Mental Health/Opioid Epidemic
- Strategic Planning for Local Governments

Additionally, staff will present the proposed 2023 issue of Ecotourism. A draft scope of work will be reviewed for comment and discussion. Topics include:

- Analyze the Economic Impact of Ecotourism
- Inventory Existing Trails and Connections (hiking, multi-use, and paddling)
- Checklist to a Successful Trail Town (benefits and opportunities)
- Highlighting Successful Places in the Region
- Identifying Future Opportunities
 - Short-term Initiatives, Long-term Investments, and Marketing
- Funding Opportunities

Recommendation:

Staff respectfully recommends that the Northeast Florida Regional Council Board of Directors approve the 2023 Work Plan on Ecotourism.

DRAFT Work Plan / Scope of Work

Ecotourism for Northeast Florida

Highlighting the flora, fauna, and history of Northeast Florida for economic development

Inventory and Current Programs

1) Economic Impact of Ecotourism

- a. *Reference Kentucky Trail Towns by Kentucky Tourism (Southeastern Example)*
- b. *Florida-based Data and Information*

2) Inventory of Existing Trails and Connections

- a. *Local and Regional Trails (Hiking, Multi-use, and Paddling)*
- b. *Connections to larger systems such as the Florida Trail, East Coast Greenway, River to Sea Loop, etc.*
- c. *Existing Programs*
 - i. *Florida State Forests – Trail walker program*
 - ii. *Florida Wildlife Corridors – Trail Network*
 - iii. *FDOT SUN Trail Program*
 - iv. *Status Report – Current County/Municipal Activities*
 - 1. *What are current initiatives or activities?*
 - 2. *NEFRC Engagement with local Chambers and TDCs*

3) Checklist to a Successful Trail Towns Program

- a. *Trail Town Concept and Benefits*
- b. *Current Designations - Palatka*
- c. *Path to Designation (Opportunities) through FDEP*
 - i. *Potential Trail Towns - Flagler Beach, St. Augustine, Fernandina Beach, Amelia Island, Jacksonville, Neptune Beach, Keystone Heights, & Green Cove Springs*

4) Successful Places (Focus Areas) – Work with FDEP and TPO

- a. *Amelia Island, Keystone Heights, & Palatka*

Opportunities

5) Future Opportunities and Recommendations

- a. *Work with TPO on areas to include. Equally beneficial spots in Northeast Florida.*
- b. *Current Workplans – What’s already planned and programmed?*
- c. *Future Considerations*
 - i. *Short-Term Initiatives (regional marketing approach, ROI of activities)*
 - ii. *Long-Term Investments (economic impact to drive decisions)*
- d. *Local Government Support – How can NEFRC best assist?*

6) Funding Opportunities

- a. *EDA, FDEO, Other Public Programs, Private Funding, etc.*

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2023 LEGISLATIVE PRIORITIES



COUNTY INFRASTRUCTURE SUPPORT

As Northeast Florida communities continue to develop and transition to suburban and urban counties, existing infrastructure is strained.

- Maintain and enhance funding for small, rural and transitioning county transportation infrastructure programs, including Small County Road Assistance Program (SCRAP) and Small County Outreach Program (SCOP).
- Increase funding for existing grant programs for septic to sewer conversions.
- Increase resources available for small communities to improve their aging water and wastewater infrastructure.
- Maintain broadband funding and assistance to local governments for the installation of needed broadband infrastructure.



COMMUNITY RESILIENCY

Infrastructure and resiliency are inextricably linked as improvements reduce environmental impacts and create more livable and sustainable communities.

- Prioritize and proactively assist local governments in mitigating flooding through hardening, property buyouts, or elevating structures by providing match assistance and additional funding opportunities.
- Continue resiliency investments to support water quality, protect critical assets and maintain the safety of people and property from sea level rise and the growing threat and frequency of flood events and hurricanes.



AFFORDABLE HOUSING

Housing is a critical asset to the Region and is needed at all price points for residents to thrive.

- Ensure the Sadowski Trust Fund is fully funded while maintaining key local government programs that provide affordable housing opportunities, such as State Housing Initiatives Partnership (SHIP) and State Apartment Incentive Loan (SAIL).
- Recognize related factors that impact housing affordability, such as property insurance, rapidly rising rents, and short-term rentals, and support legislative policies that provide housing choices for all residents.

LEGISLATIVE CONTACTS



*Hon. John Drew
Legislative Committee Chair
Nassau County Tax Collector
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*Ms. Beth Payne
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NEFRC 2022-23 LEADERSHIP

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MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: NOËL P. COMEAUX, PLANNING & POLICY DIRECTOR *NP*

RE: COJ SPECIAL COMMITTEE ON CRITICAL QUALITY OF LIFE ISSUES

Regional Council staff provided support to the City of Jacksonville's Special Committee on Critical Quality of Life Issues for four months. The successful outcome was addressed in a succinct 30-page report, which was the result of three working groups meeting five times each.

The meetings addressed the current state in Jacksonville, best practices, a SWOT analysis, and recommendations. The final report was presented to the Special Committee on December 7, 2022, and to the City Council on December 13, 2022.



Special Committee for Critical Quality of Life Issues

**Northeast Florida Regional Council Support &
Recommendations / Common Themes**



Purpose, Process & Overview

- **To establish a reference guide for all the best-practices, strategies and lessons that were identified throughout the overall process.**
 - The COJ Special Committee initiated the process August 17, 2022
 - Three Working Groups:
 1. Access to Healthcare
 2. Affordable Housing
 3. Homelessness
 - Met Five Times to address:
 - Current State
 - Best Practices
 - SWOT
 - Recommendations

NEFRC's support:

- 20 meetings
- 27 presentations & an educational game
- 672 stakeholders
- 30-plus references / resources
- 10 interviews with residents & organizations



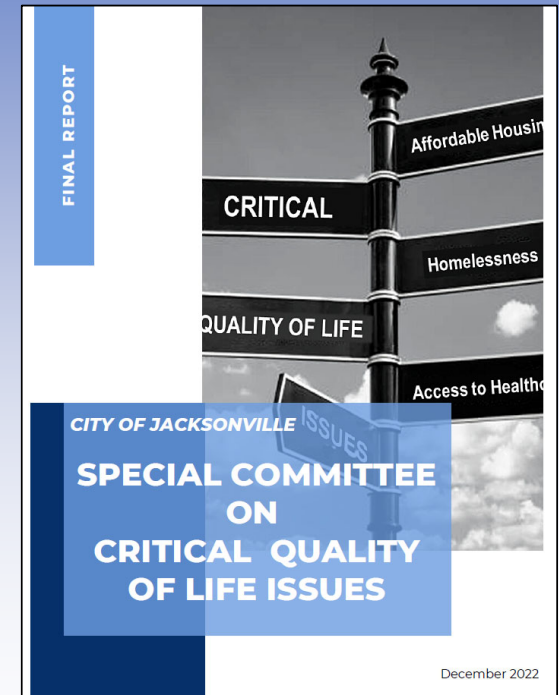
Northeast FL Regional Council Support

- **Project Management**

- Draft the Scope of Work with the Special Committee
- Develop Meeting Notes
- Work and meet weekly with the Working Group Co-Chairs
- Assess Common Themes for the Special Committee
- Interview impacted City Residents
- Work with Key Stakeholders (including for the report)
- Develop the Draft and Final Reports
- Support the Special Committee's presentation to the City Council

- **Work with Legislative Services**

- Review Meeting Minutes to ensure Comprehensiveness
- Review Meeting Attendance





Affordable Housing Recommendations

- 1. Commission a Comprehensive Study – FHC for current inventory**
- 2. Public/Non-Profit Housing**
- 3. Incentivize Private Sector Developers**
- 4. Create More Inclusionary Zoning**
- 5. Acquire Land (Community Land Trust)**
- 6. Develop a Tenant Bill-of-Rights**
- 7. Monitor and Regulate Int'l Investors**
- 8. Eviction Protect**
- 9. Dedicated City Leadership**
- 10. Dedicated Funding**





Homelessness Workgroup Recommendations

Recommendations:

1. **Target Measurable Goals (for potential funding)**
2. **Determine Dedicated, Recurring Funding (Proposed Charter Amendment)**



Examples (Funding):

1. **Miami/Dade County Food and Beverage Tax**
 - Specific State Ordinance approved 1992
 - 85% toward ending homelessness and 15% to end domestic violence
 - \$30 million annually
2. **Bond + Match; e.g., Atlanta**
 - \$22 million bond to build 550 new Permanent Supportive Housing Units
 - 562 PSH units approved with a total of 1,949 units in all projects



Access to Healthcare Recommendations

- **Provide \$1,500,000 annually to expand health information and capacity to help the uninsured:**
 - \$500,000 to JaxCareConnect to increase connection points in all Emergency Rooms. This includes:
 - Create a marketing campaign to encourage community members to find a medical home by developing a campaign to reduce the stigma of using free and charitable clinics as a medical home and increasing awareness of healthcare options besides the Emergency Department in not emergency situations
 - \$1,000,000 to be provided to providers of free/low cost health care who are addressing social determinants of health, health equity, transportation barriers, and other resources to increase access to healthcare. To include Duval Health Safety Net Collaborative partners.
- **Updating the UF Health city contract to allow patients to re-qualify annually (versus every 6 months).**
- **Assign a City Council seat to represent the Healthcare Issue, e.g., the *Safety and Crime Task Force*.**
 - Set up monthly access to healthcare meetings to connect all community healthcare initiatives and reduce silos
 - Work with City Grant Writer to seek out funding from the Center for Disease Control and Prevention (CDC) and other federal funding entities.



Special Committee Common Themes (Not Comprehensive)

- ★ Engage All Relevant Stakeholders
- ★ Increase collaboration among internal programs, departments, etc.
- ★ Address Social Determinants of Health
- ★ Expand or consider new Public-Private Partnerships
- ★ Identify a sustainable funding source and implement oversight
- ★ Increase coordination

The Special Committee website with meeting minutes, presentations, and the Final Report can be found [here](#).

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MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: FARA ILAMI, REGIONAL RESILIENCY MANAGER 

RE: COMMUNITY RESILIENCE UPDATE

Staff will provide an update on community resilience efforts being facilitated across Northeast Florida. This update focuses on the progress of the Resilient First Coast Collaborative, efforts to address the impacts of the recent storms, the progress of the FDEP-funded project “Coordinating Vulnerability Assessments Across Northeast Florida Jurisdictions,” the progress of the CDBG-MIT-funded project “Multi-Regional Planning and Mitigation Assessment,” insights from the Southeast Florida Climate Leadership Summit, the potential for a Military Installation Resilience Review in Northeast Florida, and ongoing resiliency work.

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NORTHEAST FLORIDA
REGIONAL COUNCIL



Community Resiliency Update

NORTHEAST FLORIDA 2022-2023 DEVELOPMENTS

Resilient First Coast

Full collaborative met on December 6, 2022

Meeting Highlights:

- Steering Committee Summary
 - Vision, pillars, goals, objectives, and action items
- Resiliency and Storm Season
 - Jessica Beach, Chief Resilience Officer of St. Augustine
 - Kelly Wilson, EM Director of St. Johns County
 - Jonathan Lord, EM Director of Flagler County
- Committees and Focus Groups
 - First meetings set for mid-late January
 - Several initial issues identified

Environment

Quality of Life

Infrastructure

Economic Resilience



Storm Season: Impacts and Resiliency

St. Augustine:

- 506 properties impacted during Hurricane Ian.
- Some properties protected by residential flood proofing.
- 13 lift stations have been rehabilitated.

St. Johns County:

- Impacts included beach and A1A roadway washout.
- Some people have flooded 4 times since 2016.
- Raising homes is a viable option but is expensive.

Flagler County:

- Repeated high tides for excessive periods of time.
- Dune systems provided protection but were sacrificial.
- Finding solutions is difficult with high cost of flood insurance premiums, insufficient grant funding for county resilience measures, and homeowners unwilling to leave their property.

FDEP – RRE Grant Project: Vulnerability Assessment Coordination

Task 1A: Compile and analyze existing Vulnerability Assessments inside the region—and outside the region, if applicable.

- Due date: January 31, 2023
- Status: 75% complete

Task 1B: Compile and assess existing models that may be used for exposure and sensitivity analyses.

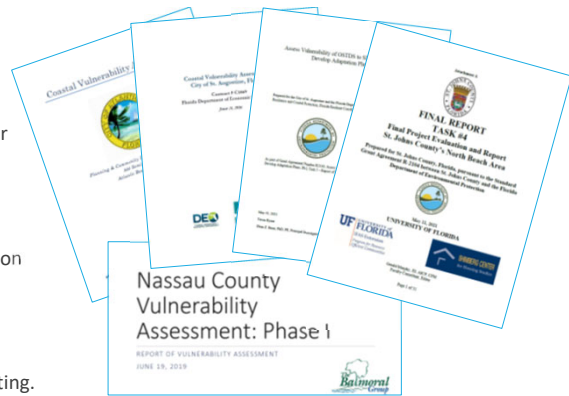
- Due date: January 31, 2023
- Status: 10% complete

Task 1C: Hold meetings with all relevant staff from each jurisdiction to improve coordination.

- Due date: March 30, 2023
- Status: Not started

Task 1D: Develop regionally applicable methodologies and reporting.

- Due date: June 1, 2023
- Status: Not started



CDBG – MIT Grant Project



Deliverables 3 and 6 were completed and invoiced to DEO.

Deliverable 8, Task 1:

- First regional engagement activity completed in Nov 2022.
- Surveys for stormwater capacity and regional mitigation criteria will close on Jan 15, 2023.

Contract has been revised with new due dates for deliverables:

- Overall end of project moved to Sept 2025.
- All research for building the best practices tool to be completed by Feb 2023.
- All assets to be collected and QC'ed for VA analysis by April 2023.
- Hydrologic model runs to be completed by Sept 2023.

Climate Leadership Summit



Military Installation Resilience Review



What is it?

- A program to analyze and implement actions necessary to foster, protect, and enhance military installation sustainability.

Why is it needed?

- Some of the activities and development around military installations have impacted their ability to accomplish the mission.

Who is involved?

- OLDCC (DOD), regional planning councils, military installation personnel, and surrounding communities.

How is it done?

- Project nomination, assessment, initiation, application, performance, recommendations, and carry-out.

When does it need to happen?

- State of Florida CRO wants NE FL MIRR to be initiated in 2023.

Ongoing Resilience Tasks

- Staff is working toward hiring a Resiliency Intern for the spring semester to assist with Vulnerability Assessments, Regional Resiliency Action Plan, and other tasks.
- Staff is working with SJRWMD to set up a tour of Natural and Nature-Based Features in Northeast Florida for the Silver Jackets project: Bridging the Gap from Principle to Practice.
- Staff continues work on Task 4 of the CDBG – MIT grant: North Florida Resiliency Plan for the Health and Medical Lifeline.



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MEMORANDUM

DATE: DECEMBER 28, 2022

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: TYLER NOLEN, EMERGENCY PREPAREDNESS PLANNER *TN*

RE: 2022 REGIONAL LEADERSHIP AWARD WINNERS

The 2022 Regional Leadership award winners will be honored at the Annual Elected Officials Luncheon, which immediately follows the January 5th Board Meeting, in WJCT'S Studio A. The award winners in each category are as follows:

Regional Award for Excellence in Affordable Housing:

St. Johns County Health and Human Services and Disaster Recovery

Regional Award for Excellence in the Culture and Historic Preservation:

American Beach Community Master Plan

Regional Award for Excellence in Economic Development and Tourism:

Amelia Island Tourist Development Council

Regional Award for Excellence in Healthcare/Emergency Preparedness:

Sandi Courson

Regional Award for Excellence in Environmental Stewardship:

"Big Blue" City of Flagler Beach's Glass Recycling Machine

Regional Award for Excellence in Planning and Growth Management:

Mayport Waterfront Partnership and the City of Jacksonville

Regional Award for Excellence in Public Safety:

Clay County Fire Rescue Community Paramedicine

Regional Award for Excellence in Resilience:

ADAPT WJCT Public Media

Regional Award for Excellence in Transportation:

Ride Solution

Regional Award for Excellence in Quality of Life:

Florida Department of Health-Backer and Healthy Baker

Regional Leadership Award: To Be Announced

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